JUNE 2021

Guidance for Preparation of Soil Management Plans

(subsection of Remedial Action Plan) Florida Department of Environmental Protection Division of Waste Management District and Business Support Program Tallahassee, FL DRAFT – June 2021

Commented [A1]: Or Interim Source Removal Proposal?

Disclaimer:

This document is only intended as guidance when preparing a Soil Management Plan (SMP) as part of the <u>Interim Source Removal Proposal (ISRP) or</u> Remedial Action Plan. The guidance provides suggested topics to be included in the SMP. The SMP will be evaluated for completeness as it relates to managing site soil activities that will enable <u>an ISRP approval or</u> a Remedial Action Plan Approval Order to be issue by FDEP. Soil activities to be managed include removal, reuse, or importing soils and all associated activity. Nothing in this guidance supersedes any Federal, State, or Local requirements; nor does it create any new requirements. All applicable Department rules must still be adhered to.

Commented [A2]: Verification Sampling and Analysis Plan considered a "new requirement"?

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Purpose: This document is intended to provide guidance on what type of content should be included in a soil management plan. The expectation is that these topics will be discussed in appropriate detail either in a stand alone Soil Management Plan or as a section in the Remedial Action Plan / Interim Source Removal Plan. All plans should be approved prior to any removal actions occurring.

Developing a Soil Management Plan[JMP1]

A Soil Management Plan should be developed anytime soils are excavated, stockpiled, mixed with other site soils, or soil is imported for use in blending, and then the soils are reused on a site. The SMP should be comprehensive and cover all soil management activities. A SMP is intended to document how site soils are managed to prevent contamination of soils that were found not to be impacted as part of the initial site assessment. The SMP should include location figures of where removal actions are planned, the depth of removal actions, if groundwater will be encountered, where stockpiles and soil mixing activity are planned, how excavated soil will be moved to the stockpile area, how stockpiles will be managed – including what impervious surface will the stockpiled material be placed on, what stormwater/erosion safeguards will be put in place, and how will the stockpiles be managed to prevent dust issues; how will soils be mixed, any sampling that will be conducted for the stockpiles, how will contaminated soils be transported on site, and how will mixed soils be transported on site.

Documentation needs to be provided for all soils disposed off site (name of facility, address, volume, what site constituent caused the soils to be disposed off site).

The SMP should describe if clean fill will be imported for the purpose of mixing with impacted site soils and subsequently be reused on site. The proposed source of the clean fill and proposed volume imported for blending purposes should be documented and any analysis that was performed for clean certification should be provided.

Elements of a Soil Management Plan

- 1) Summarize history/background of the site.
- 2) If this is a redevelopment project, provide summary of all properties proposed in the redevelopment plan and discuss land use before and after <u>(if known)</u>. Will the redevelopment occur in phases? What properties are proposed in each phase?
- Provide site definition of any designated Exposure Units (EUs) and Decision Units (DUs); discuss variations in procedures and methodology for different EUs and DUs.
- 4) Initial Assessment Summary:

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Commented [A3]: Placement on an impervious surface is often impractical in the field. Placement on visqueen is problematic with heavy equipment operation – in my experience the visqueen if often damaged during pile movement. I think there should be a provision that stockpiles don't need to be on an impervious surface as long as they are within the area of contamination and appropriately covered.

Commented [A4]: I have a bit of a concern with this being in the "Plan" rather than the "completion report". This mixes pre and post removal requirements. Typically, the source removal plan or RAP is submitted before the project has been bid for implementation. Often the landfill isn't selected until the bidding and may in fact change based on trucking costs or some other factor. I think it's more appropriate to note that any soils requiring off site disposal will be sent to a permitted facility and leave it at that.

Commented [A5]: As above, at a minimum add proposed, but this information likely won't be known until the job is actually bid and shouldn't be included in the "Plan" but rather documented in the completion report.

Commented [A6]: Not defined in 62-780, F.A.C., or 376.301, F.S., or 376.79, F.S. TG: Consider a definition section within the guidance?

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- a) Soil contaminants of concern (COCs) and target soil cleanup target levels (SCTLs) or justification of alternative SCTLs (ASCTLs). Soil delineation must be complete for the entire site for the development of a comprehensive soil management plan.
- b) Description of depth to water table, leaching potential and any groundwater impacts prior to soil excavation activity.
- c) If soil reuse is planned, are the soil concentrations suitable for achieving the appropriate SCTL(s) after mixing/blending soil. (Note: any soil reuse on the site will trigger stockpile sampling and tracking or verification sampling procedures).
- 5) Soil Remedial Action Summary.
 - a) Soil Excavation or Earthwork:
 - i) Pre excavation delineation and verification sampling (laterally & vertically), and excavation area locations; or, existing condition sampling (type/increments/number/locations) and cut line decisions, step out process, sampling methodology, locations, and soil sample intervals should be documented.
 - ii) Describe earthwork approach, including cut and fill analysis, areas of soil stockpile generation and areas that will receive contaminated soils and areas that will receive clean soils. Provide an estimate of volume of contaminated soils to be taken off site.
 - iiii) Summarize transportation (on and off site) plan for moving excavated soils to stockpile areas. Describe safeguards employed to prevent cross contamination from the stockpile(s).
 - iii)iv) Describe all applicable stormwater/dust/sediment/erosion/odor controls.
 - Will clean fill be imported to the site to fill excavation? If so, provide the source facility name and address. (Note: It is the Person Responsible for Site Rehabilitation's (PRSR) responsibility to have any analysis of the clean fill to certify the imported soil is clean. FDEP does not regulate clean fill and as such only recommends that the soil be tested prior to use on the site.)
 - b) Stockpiling Procedures:
 - Note Stockpile sampling is at the discretion of the PRSR. FDEP will use in situ verification sampling, not stockpile sampling results, to determine if re use cleanup target levels are met.should be conducted in accordance with FDEP's Guidance for Soil Mixing and Blending Activities.
 - ii) Stockpile site locations should be documented; describe wet soil handling procedures.

Commented [A7]: How would this affect the case of the "interim source removal plan"?

Commented [A8]: JP addition

Commented [A9]: JP

Commented [A10]: JP: Dust is often a big issue during soil management since it affects neighboring property owners. Dust control/air monitoring requirements need to be described in more detail, in a dedicated section.

Commented [A11]: See prior comments, may not be known at the time of plan preparation.

Commented [A12]: JP: What about Chapter 62-713 as a model for stockpile sampling? Or Miami-Dade DERM clean soil guidance?

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- iii) Describe stormwater/dust/sediment/erosion/odor controls to prevent impacted soil from contaminating non impacted portions of the site.
- iv) If conducted, summarize sampling procedures: number of samples; collection depth of samples.
- v) Off Site Disposal If impacted soils will be removed from site and disposed at an appropriate permitted facility. It is suggested to include name of facility, address and permit information, if applicable. Also, the volume will need to be tracked and documented. Note: all off site disposal is the responsibility of the PRSR and PRSR will arrange with disposal facility for requirements for sampling and analyses.
- c) Soil Reuse Soil mixing/ blending
 - Note any soil mixing/blending activity must always be conducted within the footprints of the site impact soil areas; Also, sampling of stockpiled mixed/blended soil is at the discretion of the PRSR. FDEP will not base any suitability for re-use decisions on stockpile soil sampling results.
 - ii) Describe all applicable stormwater/dust/sediment/erosion/odor controls.
 - <u>iii)</u> If sampling is conducted, summarize the blending confirmation<u>/stockpile</u> sampling procedures and the decision process for re blending.
 - iv) If 95% UCL process was used, provide detailed calculations.
 - iii)v) If Incremental Sampling Methodology (ISM) was used for any aspect of collecting soil samples provide detailed description of process used, including sample locations. Note: methodology should follow accepted ISM guidance.
 - iv) vi) Note FDEP allows imported clean fill to be used in conjunction with the soil mixing process. It is the responsibility of the PRSR to sample imported soil to ensure that this soil is not contaminated. The source of this soil should be documented. Additionally, the site locations where the soil is placed should be documented.

v) The reuse of soil through soil mixing/blending soils to meet appropriate SCTLs wilk require a Verification Sampling and Analysis Plan to be include with the SMP.

- d) Placement of Blended/Mixed Soils:
 - i) Describe how mixed soils are transported from stockpile areas to placement areas.

ii) If soil is reused at site, verification sampling needs to be conducted within the exposure units that the blended/mixed soil was placed.

iii) All areas of the site where reuse occurred needs to be thoroughly documented.

Commented [A13]: Instead of separate/duplicate details outlined here, should this simply reference the "Guidance for Soil Reuse Involving Soil Mixing/Blending Activities at 62-780, F.A.C. Sites"?

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Commented [A14]: JP: Sample frequency? Isn't this redundant?

This should be a section in every Soil Management Plan, not a separate plan.

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Commented [A15]: TG: Each individual lot of a residential development? What would the EU be for a multi-family development?

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iv)-Describe the verification sample process including sample depth intervals,
locations/number of samples; size of exposure unit where verification sampling is
conducted.

- v)<u>iii) Summarize decision process for soil replacement within exposure unit if the verification sample results exceed the <u>applicable site</u>residential direct exposure soil cleanup target levels.</u>
- vi)iv) Describe the final cover including any proposed engineering controls.
- 6) Summarize construction dewatering procedures, if applicable.
 - 7) If 95% UCL process was used, provide detailed calculations.
- 8)7) Describe field verification procedures, if applicable example XRF; planned procedures and methodology; calibration procedures; decision process for laboratory analytical sampling; and, confirmation of screening process.
- 9)8) Describe proposed institutional controls for placement of soils greater than <u>siteresidential</u> SCTLs; proposed engineering controls; type; and, locations.
- 10) If Incremental Sampling Methodology (ISM) was used for any aspect of collecting soil samples provide detailed description of process used, including sample locations. Note: methodology should follow accepted ISM guidance.
- <u>11)9</u> Provide any contingency plans, if applicable for example air monitoring and dust control/mitigation.

Definitions:

ASCTL: Alternative Soil Cleanup Target Level

COC: Contaminant of Concern

DU: Decision Unit

- EU: Exposure Unit
- ISM: Incremental Sampling Methodology

PRSR: Person Responsible for Site Rehabilitation

- SCTL: Soil Cleanup Target Level
- UCL: Upper Confidence Limit
- XRF: X Ray Fluorescence

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Commented [A16]: TG: Does this need to be part of the SMP? Not really related to soil management.

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Commented [A17]: Below are a list of acronyms – should definitions be included here?

Commented [A18]: Not defined in 62-780, F.A.C., or 376.301, F.S., or 376.79, F.S.

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Subject: RE: Draft ICPG Updates and New Draft Guidance comments

Good afternoon Brian,

FPL offers the following comments to the draft ICPG documents

Draft Guidance for Preparation of Soil Management Plans

1. Will the language for definitions (e.g. Decision Unit, Exposure Unit, etc.) be provided for review?

Draft Guidance for Soil Reuse Involving Soil Mixing/Blending Activities

1. Seeking clarification on whether this guidance is applicable to all development, including commercial and industrial. 2. The definition for contaminated site included in this document is inconsistent with the definition in 376.301 F.S. (which is also referenced in Chapter 62 780).

2. Seeking clarification as to whether the residential direct exposure requirement is applicable to just the top two feet of blended soil or does it extend deeper than 2 feet below land surface (ft bls)?

3. Seeking clarification as portions of the document reference that blended soils meet the lowest applicable SCTL for the site, while in other portions of the document it references blended soils meeting residential SCTLs. Will blended soils need to meet the lowest applicable SCTLs or residential SCTLs?

Thank you.

Guidance for

Preparation of Soil Management Plans

(subsection of Remedial Action Plan)

Florida Department of Environmental Protection

Division of Waste Management

District and Business Support Program

Tallahassee, FL

DRAFT – June 2021

Disclaimer:

This document is only intended as guidance when preparing a Soil Management Plan (SMP) as part of the Remedial Action Plan. The guidance provides suggested topics to be included in the SMP. The SMP will be evaluated for completeness as it relates to managing site soil activities that will enable a Remedial Action Plan Approval Order to be issue by FDEP. Soil activities to be managed include removal, reuse, or importing soils and all associated activity. Nothing in this guidance supersedes any Federal, State, or Local requirements; nor does it create any new requirements. All applicable Department rules must still be adhered to.

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Purpose: This document is intended to provide guidance on what type of content should be included in a soil management plan. The expectation is that these topics will be discussed in appropriate detail either in a stand alone Soil Management Plan or as a section in the Remedial Action Plan / Interim Source Removal Plan. All plans should be approved prior to any removal actions occurring.

- 1) Summarize history/background of the site.
- 2) If this is a redevelopment project, provide summary of all properties proposed in the redevelopment plan and discuss land use before and after. Will the redevelopment occur in phases? What properties are proposed in each phase?
- Provide a figure depicting the remedial units (RUs; i.e., source removal areas and/or soil mix/blend areas) and site definition of any designated Exposure Units (EUs)/-and-Decision Units (DUs).; <u>D</u>discuss variations in procedures and methodology for <u>the</u> different EUs and <u>DUsunits</u>.
- 4) Initial Assessment Summary:
 - a) Soil contaminants of concern (COCs) and target soil cleanup target levels (SCTLs) or justification of alternative SCTLs (ASCTLs). <u>Generally, on site soil assessment should be</u> <u>complete, for the entire site or development phase, prior to preparation of the soil</u> <u>management plan. However, for source removal areas, delineation may be completed</u> <u>post excavation using sidewall and bottom samples. Further, recognizing the potential</u> <u>constraints with obtaining approval to collect off site samples, the soil management plan</u> <u>may be developed prior to completion of off site delineation.</u> <u>Soil delineation must be</u> <u>complete for the entire site for the development of a comprehensive soil management</u> <u>plan.</u>
 - b) Description of depth to water table, including the October high water table elevation, leaching potential and any groundwater impacts prior to soil excavation activity.
 - c) If soil reuse is planned, are the soil concentrations suitable for achieving the appropriate SCTL(s) after mixing/blending soil. (Note: <u>any soil on site</u> reuse <u>on the siteof</u> <u>mixed/blended soil</u> will trigger verification sampling procedures).
- 5) Soil Remedial Action Summary.
 - a) Soil Excavation:
 - Pre excavation delineation and verification sampling (laterally & vertically), and excavation area locations; or, existing condition sampling (type/increments/number/locations) and cut line decisions, step out process, sampling methodology, locations, and soil sample intervals.
 - Summarize transportation (on and off site) plan for moving excavated soils to stockpile areas. Describe safeguards employed to prevent cross contamination from the stockpile(s).

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Commented [A1]: Inserted to clarify that un impacted soil, which is demonstrated to meet the applicable SCTLs/ASCTLs during the SAR phase, does not require verification testing if re located.

- iii) Describe all applicable stormwater/dust/sediment/erosion/odor controls.
- iv) Will clean fill be imported to the site to fill excavation? If so, provide the source facility name and address. (Note: It is the Person Responsible for Site Rehabilitation's (PRSR) responsibility to have any analysis of the clean fill to certify the imported soil is clean. FDEP does not regulate clean fill and as such only recommends that the soil be tested prior to use on the site.)
- b) Stockpiling Procedures:
 - Note Stockpile sampling is at the discretion of the PRSR. FDEP will use in situ verification sampling, not stockpile sampling results, to determine if re use cleanup target levels are met.
 - ii) Stockpile site locations should be documented; describe wet soil handling procedures.
 - iii) Describe stormwater/dust/sediment/erosion/odor controls to prevent impacted soil from contaminating non impacted portions of the site.
 - iv) If conducted, summarize sampling procedures: number of samples; collection depth of samples.
 - v) Off Site Disposal If impacted soils will be removed from site and disposed at an appropriate permitted facility. It is suggested to include name of facility, address and permit information, if applicable. Also, the volume will need to be tracked and documented. Note: all off site disposal is the responsibility of the PRSR and PRSR will arrange with disposal facility for requirements for sampling and analyses.
- c) Soil Reuse Soil mixing/ blending
 - i) Note any initial soil mixing/blending activity must alwaysshall be conducted within the -footprints of the site impact soil areas. However, if the mixed/blended soil is reused in an un impacted area of the site and the verification testing documents that the applicable SCTLs/ASCTLs were not achieved during the initial mixing/blending, then subsequent mixing/blending may occur in place, followed by subsequent verification testing. Also, sampling of stockpiled mixed/blended soil is at the discretion of the PRSR. FDEP will not base any suitability for re use decisions on stockpile soil sampling results.
 - ii) Describe all applicable stormwater/dust/sediment/erosion/odor controls.
 - iii) If sampling is conducted, summarize the blending confirmation sampling procedures and the decision process for re blending.

Commented [A2]: This was added to clarify that if mixed/blended soil, which is reused in un impacted areas of the site, fails the SCTLs upon verification testing at the reuse location, then it does not need to be excavated and hauled back to an impacted area of the site for further mixing/blending.

- iv) Note FDEP allows imported clean fill to be used in conjunction with the soil mixing process. It is the responsibility of the PRSR to sample imported soil to ensure that this soil is not contaminated. The source of this soil should be documented. Additionally, the site locations where the soil is placed should be documented.
- v) The reuse of soil through soil mixing/blending soils to meet appropriate SCTLs will require a Verification Sampling and Analysis Plan to be include with the SMP.
- d) Placement of Blended/Mixed Soils:
 - i) Describe how mixed soils are transported from stockpile areas to placement areas.
 - ii) If soil is reused at <u>on</u> site, verification sampling <u>needs to shall</u> be conducted within the <u>exposure unitsEUs/DUs</u> that the blended/mixed soil was placed.

Note – verification testing is not required for reuse of soil, including deep, subsurface material excavated from beneath the water table, which has been demonstrated to meet the applicable SCTLs/ASCTLs through in situ soil sampling during the site assessment phase. Furthermore, for mixed/blended soil, if in situ verification testing demonstrates that the SCTLs/ASCTLs have been met, additional verification testing is not required if the soil is subsequently moved to another on site location.

- iii) All areas of the site where reuse occurred needs to be thoroughly documented.
- iv) Describe the verification sample process including sample depth intervals, locations/number of samples; size of exposure unit where verification sampling is conducted.
- v) Summarize decision process for soil replacement within exposure unit if the verification sample results exceed the residential direct exposure soil cleanup target level.
- vi) Describe the final cover including any proposed engineering controls.
- 6) Summarize construction dewatering procedures, if applicable.
- 7) If 95% UCL process was used, provide detailed calculations.
- Describe field verification procedures, if applicable example XRF; planned procedures and methodology; calibration procedures; decision process for laboratory analytical sampling; and, confirmation of screening process.
- Describe proposed institutional controls for placement of soils greater than residential SCTLs; proposed engineering controls; type; and, locations.
- 10) If Incremental Sampling Methodology (ISM) was used for any aspect of collecting soil samples provide detailed description of process used, including sample locations. Note: methodology should follow accepted ISM guidance.

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11) Provide any contingency plans, if applicable for example air monitoring and dust control/mitigation.

Definitions:

ASCTL: Alternative Soil Cleanup Target Level

COC: Contaminant of Concern

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Keith Wilkins Keith Wilkins & Associates December 30, 2021

Office of District and Business Support Division of Waste Management Florida Department of Environmental Protection 3900 Commonwealth Boulevard Tallahassee, Florida 32399-3000

Submitted via email: ICPG@FloridaDEP.gov

RE: DRAFT Guidance for Preparation of Soil Management Plans

Dear FDEP:

On behalf of the Florida Brownfields Association ("FBA"), we thank and commend the Florida Department of Environmental Protection (FDEP) for your work on the above-referenced draft guidance document.

The FBA Legislative, Policy & Technical Committee has reviewed the draft guidance document with many perspectives and stakeholders included. Please accept for consideration of revisions, the comments, edits and suggestions outlined using tracked changes in the attached version of the draft guidance document.

The FBA Legislative, Policy & Technical Committee is available to answer any questions or provide further clarification of the intent of the suggestions, which are meant to enhance and ease the implementation of the guidance for FDEP and practitioners as well as stakeholders of Brownfields sites or any affected properties. To this end, The FBA Legislative, Policy & Technical Committee would support meeting with the FDEP draft guidance committee to review the suggestions and provide additional insight to assist with the further development of the guidance document.

We look forward to ongoing collaboration with the FDEP to reach consensus on matters that are in the best interest of the State of Florida on these important documents. Please feel free to contact me with any questions.

Sincerely,

1/1 Cm Wells

Dr. E. Christian Wells, President Florida Brownfields Association

c/o The FBA Legislative, Policy & Technical Committee:

Frank L. Hearne, Co-Chair, frank@floridalandlaw.com Stephen Hilfiker, Co-Chair, shilfiker@ermi.net Michael Sznapstajler, Co-Chair, michael.sznapstajler@CobbCole.com F. Joseph Ullo Jr., Co-Chair, jullo@stearnsweaver.com

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Cc: Becky Buice, FBA Executive Director

Attachment via email: FBA Comments on DRAFT Guidance for Preparation of Soil Management Plans

Guidance for Preparation of Soil Management Plans

Florida Department of Environmental Protection Division of Waste Management District and Business Support Program Tallahassee, FL DRAFT – October 2021

Disclaimer:

This document is guidance for preparing a Soil Management Plan (SMP) <u>that may be a stand</u><u>alone document oras</u> a subsection of the Interim Source Removal Proposal (ISRP) or Remedial Action Plan (RAP). The guidance provides suggested topics to be included in the SMP. The SMP will be evaluated for completeness as it relates to managing site soil activities that will enable an ISRP approval or a RAP Approval Order to be issued by Florida Department of Environmental Protection (FDEP). Soil activities to be managed include removal, reuse, or importing soils and all associated activity. Nothing in this guidance supersedes any Federal, State, or Local requirements; nor, as guidance, does it create any new requirements under Chapter 62 780, Florida Administrative Code (F.A.C.). All applicable Department rules must still be adhered to.

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ACRONYMS

ASCTL	Alternative Soil Cleanup Target Level
COC	Contaminant of Concern
DU	Decision Unit
EU	Exposure Unit
F.A.C.	Florida Administrative Code
FDEP	Florida Department of Environmental Protection
ISM	Incremental Sampling Methodology
ISRP	Interim Source Removal Proposal
PRSR	Person Responsible for Site Rehabilitation
RAP	Remedial Action Plan
SCTL	Soil Cleanup Target Level
SMP	Soil Management Plan
UCL	Upper Confidence Limit
XRF	X Ray Fluorescence

PURPOSE

This document is intended to provide guidance on what type of content should be included in a SMP. SMPs should document all soil excavation, handling, reuse (blending) and disposal activities. The expectation is that these topics will be discussed in appropriate detail either in a stand alone SMP or as a section in a RAP/ISRP. In an effort to promote consistency and standardize rule interpretation, when a release at a site occurred many years prior to initiating rehabilitation, it is recommended that these sites follow the standard Chapter 62 780, F.A.C. process (as applicable) of completing assessment, preparing a RAP/SMP, implementing remedial actions, performing groundwater monitoring, and soliciting no further action when Chapter 62 780.680, F.A.C., criteria are satisfied.

It is recommended that an SMP included in a RAP/ISRP be approved prior to any removal actions to minimize the risk of additional assessment and/or remediation.

DEVELOPING A SOIL MANAGEMENT PLAN

An SMP should be developed anytime contaminated soils are excavated, stockpiled, mixed with other site soils, or soil is imported for use in blending, and then the soils are reused on a site. The SMP should be comprehensive and cover all soil management activities. An SMP is intended to document how site soils are managed to prevent contamination of soils that were not found to be impacted as part of the initial site assessment. The SMP should include, as applicable: location figures of where removal actions are planned; the depth of removal actions; if groundwater will be encountered; where stockpiles and soil mixing activity are planned; how excavated soil will be moved to the stockpile area; how stockpiles will be managed, including what impervious surface(s) the stockpiled material will be placed on <u>(if stockpiled outside of a documented contaminated area</u>); what stormwater/erosion safeguards will be put in place; how stockpiles will

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be managed to prevent dust issues; how soils will be mixed; any sampling that will be conducted for the stockpiles; how contaminated soils will be transported on site; and, how mixed soils will be transported on site.

Documentation needs to be provided for all soils disposed of off site (name of facility, address, volume, what site contaminant of concern (COC) caused the soils to be disposed off site). The SMP should describe if clean fill will be imported for the purpose of mixing with impacted site soils and subsequently be reused on site. The proposed source of the clean fill and proposed volume imported for blending purposes should be documented and any analysis that was performed for clean certification should be provided.

RECOMMENDED ELEMENTS OF A SOIL MANAGEMENT PLAN

- 1) Summarize the history of the site.
- 2) If this is a redevelopment project, provide a summary of all properties proposed in the redevelopment plan and discuss land use before and after (if known). Will the redevelopment occur in phases? What kinds of property use are proposed in each phase?
- 3) Provide a figure depicting the remedial units (RUs); i.e., source removal areas and/or soil blending areas) and designated Exposure Units (EUs)/Decision Units (DUs) (see Guidance for Soil Reuse Involving Soil Blending Activities at Chapter 62 780, F.A.C. Sites). Discuss variations in procedures and methodology for the different units.
- 4) Initial Assessment Summary
 - a) A summary of soil COCs and target soil cleanup target levels (SCTLs) or justification of alternative SCTLs (ASCTLs) should be provided. Generally, on site soil assessment should be complete for the entire site or development phase prior to preparation of the SMP. However, for source removal areas, delineation may be completed post excavation using sidewall and bottom samples. Further, recognizing the potential constraints with obtaining approval to collect off site samples, the SMP may be developed prior to completion of off site delineation.
 - b) Description of depth to water table, leaching potential, and any groundwater impacts prior to soil excavation activities.
 - c) If soil reuse is planned, are the soil concentrations suitable for achieving the applicable SCTL(s) after blending soil? (Note: on site reuse of blended soil may trigger stockpile sampling and tracking or verification sampling procedures).
- 5) Soil Remedial Action Summary
 - a) Contaminated Soil Excavation:
 - Pre excavation delineation sampling (laterally & vertically) and excavation area locations (sampling type, increments, number and locations) and cut line decisions, step out process, sampling methodology, sampling locations, and soil sample intervals should be documented.

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- Describe earthwork approach, including cut and fill analysis, areas of soil stockpile generation, areas that will receive contaminated soils, and areas that will receive clean soils. Provide an estimate of the volume of contaminated soils to be taken off site.
- iii) Summarize transportation (on and off site) plans for moving excavated soils to stockpile areas. Describe safeguards employed to prevent cross contamination from the stockpile(s).
- iv) Describe all applicable stormwater, dust, sediment, erosion and odor controls.
- v) Will clean fill be imported to the site to fill excavation? If so, provide the source facility name and address.

Note – FDEP allows imported clean fill to be used in conjunction with the soil mixing process. It is the responsibility of the PRSR to sample imported soil to ensure that this soil is not contaminated. The source of this soil should be documented. Additionally, the site locations where the soil is placed should be documented.

- b) Stockpiling Procedures:
 - Stockpile site locations should be documented; describe wet soil handling procedures.
 - ii) Describe stormwater, dust, sediment, erosion and odor controls to prevent impacted soil from contaminating non impacted portions of the site.
 - iii) If conducted, summarize sampling methodology and procedures, including the number and collection depth of samples. Typically, FDEP does not make site decisions based on stockpile sampling results (see <u>Guidance for Soil Reuse Involving</u> <u>Soil Blending Activities at Chapter 62 780, F.A.C. Sites</u>)
 - iv) Off Site Disposal If impacted soils will be removed from the site and disposed of at a permitted facility include the name of facility, address and permit number, if applicable. Also, the volume will need to be tracked and documented. Note: all off site disposal is the responsibility of the PRSR including arrangements with the disposal facility to meet the requirements for sampling and analyses.
- c) Soil Reuse Soil blending (see <u>Guidance for Soil Reuse Involving Soil Blending Activities</u> <u>at Chapter 62 780, F.A.C. Sites</u>)
 - Reuse feasibility should be evaluated. For example, wide spread impacts of elevated soil concentrations must be evaluated to determine if the soil is suitable for reuse. Pilot test results and blending ratio calculations may be provided as part of this evaluation. Areas with the highest impacts should be included when determining the suitability of soil reuse.
 - ii) Soil blending shall be conducted within the contaminated site. However, if the blended soil is reused in an un impacted area of the property and the verification testing documents that the applicable SCTLs/ASCTLs were not achieved during the initial blending, then subsequent blending may occur in place, followed by

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subsequent verification testing. Also, sampling of stockpiled blended soil is at the discretion of the PRSR and stockpile soil samples are generally not usable for decision making purposes unless ISM methodologies are applied.

- iii) Describe all applicable stormwater, dust, sediment, erosion and odor controls.
- iv) If sampling is conducted, summarize the blending confirmation or stockpile sampling procedures and the decision process for re blending.
- v) If the 95% Upper Confidence Limit (UCL) process <u>iswas</u> used, provide detailed calculations <u>in the Soil Management Report</u>.
- vi) If Incremental Sampling Methodology (ISM) was-is used for any aspect of collecting soil samples, provide detailed description of process to be used, including sample locations. Note: methodology should follow accepted ISM guidance.
- d) Placement of Blended Soils:
 - Describe how blended soils <u>will beare</u> transported from stockpile areas to placement areas.
 - ii) If soil is reused on site, verification sampling should be conducted within the EUs/DUs where the blended soil was placed. See <u>Guidance for Soil Reuse Involving</u> <u>Soil Blending Activities at Chapter 62 780, F.A.C. Sites</u> for additional details on guidance for verification sampling of blended soils.

Note: XRF field sampling methodology is generally not an acceptable verification sampling approach since the XRF results <u>dote</u> not achieve detection limits necessary to demonstrate the applicable cleanup target levels have been achieved. <u>XRF may be</u> used as a preliminary method for selecting sample locations or in conjunction with an established correlation with laboratory results.

- iii) All areas of the site where reuse <u>will</u> occurred should be thoroughly documented.
- iv) Describe the final cover including any proposed engineering controls.
- Summarize construction dewatering procedures if the excavation will extend below the water table and dewatering <u>that</u> may affect groundwater plume stability.
- 7) Describe proposed institutional controls for placement of soils greater than site SCTLs; or proposed engineering controls; type; and, locations.
- 8) Provide any contingency plans, if applicable for example, air monitoring and dust control or mitigation.

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Spring 2022

Guidance for Preparation of Soil Management Plans

Florida Department of Environmental Protection Division of Waste Management District and Business Support Program Tallahassee, FL DRAFT – October 2021 May 2022

Disclaimer:

This document is guidance for preparing a Soil Management Plan (SMP) that may be a standalone document or a subsection of the Interim Source Removal Proposal (ISRP) or Remedial Action Plan (RAP).– The guidance provides suggested topics to be included in the SMP.– <u>There</u> <u>are a range of situations where a Soil Management Plan is required and therefore not all</u> <u>topics in this guidance may be applicable to a particular project</u>. The SMP will be evaluated for completeness as it relates to managing site soil activities that will enable an ISRP approval or a RAP Approval Order to be issued by Florida Department of Environmental Protection (FDEP).– Soil activities to be managed include removal, reuse, or importing soils and all associated activity.–Nothing in this guidance supersedes any Federal, State, or Local requirements; nor, as guidance, does it create any new requirements under Chapter 62-780, Florida Administrative Code (F.A.C.). All applicable Department rules must still be adhered to. Formatted: Bottom: 1"

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PURPOSE

ACRONYMS

Alternative Soil Cleanup Target Level

Incremental Sampling Methodology Interim Source Removal Proposal

Person Responsible for Site Rehabilitation

Florida Department of Environmental Protection

Contaminant of Concern

Remedial Action Plan

Soil Management Plan

X-Ray Fluorescence

Upper Confidence Limit

Soil Cleanup Target Level

Florida Administrative Code

Decision Unit

Exposure Unit

ASCTL

COC

DU

EU

F.A.C.

FDEP

ISM

ISRP PRSR

RAP SCTL

SMP

UCL

XRF

This document is intended to provides guidance on what type of content should be included in an SMP.– SMPs should document all <u>contaminated</u> soil excavation, handling, reuse (blending) and disposal activities._-The expectation is that these topics will be discussed in appropriate detail either in a stand-alone SMP or as a section in a RAP/ISRP. In an effort to promote consistency and standardize rule interpretation, when a release at a site occurred many years prior to initiating rehabilitation, it is recommended that these sites follow the standard Chapter 62-780, F.A.C., process (as applicable) of completing assessment, preparing a RAP/SMP, implementing remedial actions, performing groundwater monitoring, and soliciting no further action when Chapter 62-780, F.A.C., criteria are satisfied.

It is recommended that an SMP included in a RAP/ISRP be approved prior to any removal actions to minimize the risk of additional assessment and/or remediation.

DEVELOPING A SOIL MANAGEMENT PLAN

<u>The SMP should be comprehensive and cover all soil management activities involving</u> <u>contaminated soils</u>. An SMP should be developed any time contaminated soils are excavated, stockpiled, <u>blended</u> with other site soils, or soil is imported for use in blending, <u>or</u> and then the soils are reused on a site. The SMP should be comprehensive and cover all soil management activities. An SMP is intended to document how <u>contaminated</u> site soils are managed to prevent contamination of soils that were not found to be impacted by a release as part of the initial site assessment. The SMP should include, as applicable: <u>location</u> figures of <u>locations</u> where removal actions are planned; the depth of removal actions; if groundwater will be encountered; where stockpiles and soil mixing activity are planned; how excavated <u>contaminated</u> soil will be moved to

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the stockpile area; how stockpiles will be managed (including what impervious surface(s) the stockpiled material will be placed on, as required by Chapter 62-780.525(5)(a)7, F.A.C.); what stormwater/erosion safeguards will be put in place; how stockpiles will be managed to prevent dust issues; how soils will be mixed; any sampling that will be conducted for the stockpiles proposed sampling plans; how contaminated soils will be transported on site; and, how mixed soils will be transported on site.

Per Chapter 62-780.525(7), F.A.C., dDocumentation needs to be provided for all <u>contaminated</u> soils disposed of off-site (name of facility, address, volume, what site contaminant(<u>s</u>) of concern (COC) caused the soils to be disposed off-site). The SMP should describe if clean fill will be imported for the purpose of mixing with impacted site soils and subsequently be reused on site. The proposed source of the clean fill and proposed volume imported for blending purposes should be documented, and any analysis that was performed for clean certification should be provided.

RECOMMENDED ELEMENTS OF A SOIL MANAGEMENT PLAN

- 1) Summarize the history of the site.
- 2) If this is a redevelopment project, provide a summary of all properties proposed in the redevelopment plan, and discuss land use before and after (if known). Will the redevelopment occur in phases?- What kinds of property use are proposed in each phase?
- 3) Provide a figure depicting the <u>remedial Remedial units-Units</u> (RUS); (i.e., source removal areas and/or soil blending areas) and designated Exposure Units (EUS)/Decision Units (DUS) (see Guidance for Soil Reuse Involving Soil Blending Activities at Chapter 62-780, F.A.C., Sites). Discuss any variations in procedures and methodology for the different units.
- 4) Initial Assessment Summary
 - a) A summary of soil COCs and target soil cleanup target levels (SCTLs) or justification of alternative SCTLs (ASCTLs) should be provided.- Generally, on-site soil assessment should be complete for the entire site or development phase prior to preparation of the SMP. However, for source removal areas, delineation may be completed postexcavation using sidewall and bottom samples.- Further, recognizing the potential constraints with obtaining approval to collect off-site samples, the SMP may be developed prior to completion of off-site delineation.
 - b) Description of depth to water table, leaching potential, and any groundwater impacts prior to soil excavation activities.
 - c) <u>When contaminated</u>^{if} soil reuse is planned, <u>identify ifare</u> the soil concentrations <u>are</u> suitable for achieving the applicable SCTL(s) after blending soil<u>and identify</u>? <u>what post-reuse verification sampling will be conducted</u>. (Note: on site reuse of blended soil may trigger stockpile sampling and tracking or verification sampling procedures).
- 5) Soil Remedial Action Summary
 - a) Contaminated Soil Excavation:

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- i) Pre-excavation delineation sampling (laterally & vertically), and excavation area locations (sampling type, increments, number, and locations), and cut line decisions, step out process, sampling methodology, sampling locations, and soil sample intervals should be documented.
- Describe <u>the</u> earthwork approach <u>for contaminated soils</u>, including cut and fill analysis, areas of soil stockpile generation, areas that will receive contaminated soils, and areas that will receive clean soils. Provide an estimate of the volume of contaminated soils to be taken off-site.
- iii) Summarize transportation (on and off site) plans for moving excavated <u>contaminated</u> soils to stockpile areas.- Describe safeguards employed to prevent cross contamination from the stockpile(s).
- iv) Describe all applicable stormwater, dust, sediment, erosion, and odor controls.
- Will clean fill be imported to the site to fill <u>the</u> excavation?- If so, provide the source facility name and address.
- v) Note —: FDEP allows imported clean fill to be used in conjunction with the soil mixingprocess. It is the responsibility of the <u>Person Responsible for Site Rehabilitation</u> (<u>PRSR</u>) to <u>S</u>samplinge of the imported soil to ensure that itthis soil is not contaminated is not required but is recommended. The analysis is recommended to include site COCs and potential COCs associated with the source of the imported fill. <u>The source of this soil should be documented</u>. Additionally, the site locations where the soil is placed should be documented.
- b) Stockpiling Procedures:

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- Stockpile site locations should be documented; describe wet soil handling procedures.
- ii) Describe stormwater, dust, sediment, erosion, and odor controls to prevent impacted soil from contaminating non-impacted portions of the site.
- iii) If conducted, summarize <u>stockpile</u> sampling methodology and procedures, including the number and collection depth of samples. Typically, FDEP does not make site decisions based on stockpile sampling results (see <u>Guidance for Soil Reuse Involving</u> <u>Soil Blending Activities at Chapter 62-780, F.A.C., Sites</u>)
- iv) Off-Site Disposal If impacted soils will be removed from the site and disposed of at a permitted facility, include the name of <u>the</u> facility, address, and permit number, if applicable.- Also, the volume will need to be tracked and documented.- Note: all offsite disposal is the responsibility of the <u>Person Responsible for Site Rehabilitation</u> (PRSR), including arrangements with the disposal facility to meet the requirements for sampling and analyses.
- c) Soil Reuse Soil blending (see <u>Guidance for Soil Reuse Involving Soil Blending Activities</u> <u>at Chapter 62-780, F.A.C., Sites</u>)

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iii) Describe all applicable stormwater, dust, sediment, erosion, and odor controls.

- iv) If sampling is conducted, summarize the blending confirmation or stockpile sampling procedures and the decision process for re-blending.
- v) If the 95% Upper Confidence Limit (UCL) process is used, provide detailed calculations in a submittal to FDEP.
- samples, provide a detailed description of the process to be used, including sample locations. Note: methodology should follow accepted ISM guidance.
- d) Placement of Blended Soils:
 - i) Describe how blended soils will be transported from stockpile areas to placement areas.
 - ii)-If soil is reused on-site, verification sampling should be conducted within the EUs/DUs where the blended soil was placed. See Guidance for Soil Reuse Involving Soil Blending Activities at Chapter 62-780, F.A.C., Sites for additional details on guidance for verification sampling of blended soils.
 - ii) Note: X-ray Flourescence [XRF] is an acceptable field sampling methodology but generally cannotis generally not an acceptable verification sampling approach since the XRF results do not achieve the detection limits necessary to demonstrate the applicable cleanup target levels have been achieved. If the XRF is intended to be used for verification sampling, a site-specific demonstration that the XRF can reliably measure the applicable CTLs, including acceptable correlation with laboratory data, should be provided as part of the SMP.

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i) Reuse feasibility should be evaluated.- For example, wide-spread impacts of elevated soil concentrations must be evaluated to determine if the soil is suitable for reuse. Pilot test results and blending ratio calculations may be provided as part of this evaluation. Areas with the highest impacts should be included when determining the suitability of soil reuse.

- ii) Soil blending shall be conducted within the contaminated site. However, if the blended soil is reused in an un impacted area of the property and the verification testing documents that the applicable SCTL(s)/ASCTL(s) were not achieved during the initial blending, then subsequent blending may occur in place, followed by subsequent verification testing. <u>Also, sSampling of stockpiled blended soil is at the</u> discretion of the Person Responsible for Site Rehabilitation PRSR PRSR and stockpile soil samples are generally not usable for decision making purposes unless Incremental Sampling Methodology (ISM) is applied. Refer to the White Paper -Stockpile Sampling for Soil Reuse at a Site (Stuchal and Roberts, December 2020) Whitepaper: Stockpile Sampling for Soil Reuse at a Site (2020) for ISM stockpile soil sampling recommendations and the Interstate Technology & Regulatory Council (ITRC) for guidance on the proper implementation of ISM.

- vi) If Incremental Sampling Methodology (ISM) -is used for any aspect of collecting soil

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XRF may be used as a <u>screening</u>preliminary method for selecting sample locations in conjunction with an established correlation with laboratory results.

- iii) All areas of the site where reuse will occur should be thoroughly documented.
- iv) Describe the final cover_including any proposed engineering controls.
- 6) Summarize <u>excavation</u> dewatering procedures if the excavation will extend below the water table and dewatering that may affect groundwater plume stability.
- 7) Describe <u>current or proposed</u> institutional and/or engineering controls, including the type and location, as applicable.
- Provide any contingency plans, if applicable for example, air monitoring and dust control or mitigation.

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Guidance for Preparation of Soil Management Plans

Florida Department of Environmental Protection Division of Waste Management District and Business Support Program Tallahassee, FL DRAFT – February 2022

Disclaimer:

This document is guidance for preparing a Soil Management Plan (SMP) that may be a standalone document or a subsection of the Interim Source Removal Proposal (ISRP) or Remedial Action Plan (RAP). The guidance provides suggested topics to be included in the SMP. <u>There</u> <u>are a range of situations where a Soil Management Plan is required and therefore not all</u> <u>topics in this guidance may be applicable to a particular project</u>. The SMP will be evaluated for completeness as it relates to managing site soil activities that will enable an ISRP approval or a RAP Approval Order to be issued by Florida Department of Environmental Protection (FDEP). Soil activities to be managed include removal, reuse, or importing soils and all associated activity. Nothing in this guidance supersedes any Federal, State, or Local requirements; nor, as guidance, does it create any new requirements under Chapter 62-780, Florida Administrative Code (F.A.C.). All applicable Department rules must still be adhered to.

ACRONYMS

ASCTL	Alternative Soil Cleanup Target Level
COC	Contaminant of Concern
DU	Decision Unit
EU	Exposure Unit
F.A.C.	Florida Administrative Code
FDEP	Florida Department of Environmental Protection
ISM	Incremental Sampling Methodology
ISRP	Interim Source Removal Proposal
RAP	Remedial Action Plan
SCTL	Soil Cleanup Target Level
SMP	Soil Management Plan
XRF	X-Ray Fluorescence

PURPOSE

This document provides guidance on what content should be included in an SMP. SMPs should document all soil excavation, handling, reuse (blending) and disposal activities. The expectation is that these topics will be discussed in appropriate detail either in a stand-alone SMP or as a section in a RAP/ISRP. In an effort to promote consistency and standardize rule interpretation, when a release at a site occurred many years prior to initiating rehabilitation, it is recommended that these sites follow the standard Chapter 62-780, F.A.C., process (as applicable) of completing assessment, preparing a RAP/SMP, implementing remedial actions, performing groundwater monitoring, and soliciting no further action when Chapter 62-780.680, F.A.C., criteria are satisfied.

It is recommended that an SMP included in a RAP/ISRP be approved prior to any removal actions to minimize the risk of additional assessment and/or remediation.

DEVELOPING A SOIL MANAGEMENT PLAN

An SMP should be developed any time contaminated soils are excavated, stockpiled, blended with other site soils, soil is imported for use in blending, or soils are reused on a site. The SMP should be comprehensive and cover all soil management activities. An SMP is intended to document how site soils are managed to prevent contamination of soils that were not found to be impacted as part of the initial site assessment. The SMP should include, as applicable: figures of locations where removal actions are planned; the depth of removal actions; if groundwater will be encountered; where stockpiles and soil mixing activity are planned; how excavated soil will be moved to the stockpile area; how stockpiles will be managed (including what impervious surface(s) the stockpiled material will be placed on, as required by Chapter 62-780.525(5)(a)7, F.A.C.); what stormwater/erosion safeguards will be put in place; how stockpiles will be managed to prevent dust issues; how soils will be mixed; any proposed sampling plans; and, how mixed soils will be transported on site.

FBA Comments on SMP_revised 4-8-2022

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Per Chapter 62-780.525(7), F.A.C., documentation needs to be provided for all soils disposed of off-site (name of facility, address, volume, what site contaminant(s) of concern (COC) caused the soils to be disposed off-site). The SMP should describe if clean fill will be imported for the purpose of mixing with impacted site soils and subsequently be reused on site. The proposed source of the clean fill and proposed volume imported for blending purposes should be documented, and any analysis that was performed for clean certification should be provided.

RECOMMENDED ELEMENTS OF A SOIL MANAGEMENT PLAN

- 1) Summarize the history of the site.
- 2) If this is a redevelopment project, provide a summary of all properties proposed in the redevelopment plan, and discuss land use before and after (if known). Will the redevelopment occur in phases? What kinds of property use are proposed in each phase?
- 3) Provide a figure depicting the Remedial Units (i.e., source removal areas and/or soil blending areas) and designated Exposure Units (EUs)/Decision Units (DUs) (see Guidance for Soil Reuse Involving Soil Blending Activities at Chapter 62-780, F.A.C., Sites). Discuss any variations in procedures and methodology for the different units.
- 4) Initial Assessment Summary
 - a) A summary of soil COCs and target soil cleanup target levels (SCTLs) or justification of alternative SCTLs (ASCTLs) should be provided. Generally, on-site soil assessment should be complete for the entire site or development phase prior to preparation of the SMP. However, for source removal areas, delineation may be completed post-excavation using sidewall and bottom samples. Further, recognizing the potential constraints with obtaining approval to collect off-site samples, the SMP may be developed prior to completion of off-site delineation.
 - b) Description of depth to water table, leaching potential, and any groundwater impacts prior to soil excavation activities.
 - c) If soil reuse is planned, are the soil concentrations suitable for achieving the applicable SCTL(s) after blending soil? What post-reuse verification sampling will be conducted?
- 5) Soil Remedial Action Summary
 - a) Contaminated Soil Excavation:
 - Pre-excavation delineation sampling (laterally & vertically), excavation area locations (sampling type, increments, number, and locations), cut line decisions, step out process, sampling methodology, sampling locations, and soil sample intervals should be documented.
 - Describe the earthwork approach, including cut and fill analysis, areas of soil stockpile generation, areas that will receive contaminated soils, and areas that will receive clean soils. Provide an estimate of the volume of contaminated soils to be taken off-site.

- iii) Summarize transportation (on and off site) plans for moving excavated soils to stockpile areas. Describe safeguards employed to prevent cross contamination from the stockpile(s).
- iv) Describe all applicable stormwater, dust, sediment, erosion, and odor controls.
- v) Will clean fill be imported to the site to fill the excavation? If so, provide the source facility name and address. Sampling of the imported soil to ensure that it is not contaminated is recommended. The FDEP Petroleum Cleanup Program has established guidance for backfill quality assurance (October 1, 2010 Memorandum from Michael Ashey) that may be used for this purpose. Additionally, the site locations where the soil is placed should be documented.
- b) Stockpiling Procedures:
 - i) Stockpile site locations should be documented; describe wet soil handling procedures.
 - ii) Describe stormwater, dust, sediment, erosion, and odor controls to prevent impacted soil from contaminating non-impacted portions of the site.
 - iii) If conducted, summarize stockpile sampling methodology and procedures, including the number and collection depth of samples. Typically, FDEP does not make site decisions based on stockpile sampling results (see <u>Guidance for Soil Reuse Involving</u> <u>Soil Blending Activities at Chapter 62-780, F.A.C., Sites</u>)
 - iv) Off-Site Disposal If impacted soils will be removed from the site and disposed of at a permitted facility, include the name of the facility, address, and permit number, if applicable. Also, the volume will need to be tracked and documented. Note: all offsite disposal is the responsibility of the Person Responsible for Site Rehabilitation (PRSR), including arrangements with the disposal facility to meet the requirements for sampling and analyses.
- c) Soil Reuse Soil blending (see <u>Guidance for Soil Reuse Involving Soil Blending Activities</u> <u>at Chapter 62-780, F.A.C., Sites</u>)
 - Reuse feasibility should be evaluated. For example, wide-spread impacts of elevated soil concentrations must be evaluated to determine if the soil is suitable for reuse. Pilot test results and blending ratio calculations may be provided as part of this evaluation. Areas with the highest impacts should be included when determining the suitability of soil reuse.
 - ii) Soil blending shall be conducted within the contaminated site. However, if the verification testing documents that the applicable SCTL(s)/ASCTL(s) were not achieved during the initial blending, then subsequent blending may occur in place, followed by subsequent verification testing. Sampling of stockpiled blended soil is at the discretion of the PRSR and stockpile soil samples are generally not usable for decision making purposes unless Incremental Sampling Methodology (ISM) is applied. Refer to the <u>White Paper Stockpile Sampling for Soil Reuse at a Site</u> (Stuchal and Roberts, December 2020) for ISM stockpile soil sampling

FBA Comments on SMP_revised 4-8-2022

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recommendations and the Interstate Technology & Regulatory Council for guidance on the proper implementation of ISM.

- iii) Describe all applicable stormwater, dust, sediment, erosion, and odor controls.
- iv) If sampling is conducted, summarize the blending confirmation procedures and the decision process for re-blending.
- v) If the 95% Upper Confidence Limit process is used, provide detailed calculations in a submittal to FDEP.
- vi) If ISM is used for any aspect of collecting soil samples, provide a detailed description of the process to be used, including sample locations. Note: methodology should follow accepted ISM guidance.
- d) Placement of Blended Soils:
 - i) Describe how blended soils will be transported from stockpile areas to placement areas.
 - ii) If soil is reused on-site, verification sampling should be conducted within the EUs/DUs where the blended soil was placed. See <u>Guidance for Soil Reuse Involving Soil Blending Activities at Chapter 62-780, F.A.C., Sites</u> for additional details on guidance for verification sampling of blended soils. Note: <u>Field screening methods such X-ray Fluorescence (XRF) field sampling methodology is generally not an acceptable verification sampling approach since the XRF results do not achieve detection limits necessary to demonstrate the applicable cleanup target levels have <u>been achievedare acceptable in certain situations (applicable SCTL is the arsenic commercial/industrial direct exposure level, or contaminant of concern is lead)</u>. XRF and other accurate field methods may be used as a screening methodin lieu of <u>laboratory analysis</u> for selecting <u>analytes and</u> sample locations in conjunction with an established correlation with laboratory results.</u>
 - iii) All areas of the site where reuse will occur should be thoroughly documented.
 - iv) Describe the final cover, including any proposed engineering controls.
- 6) Summarize construction dewatering procedures if the excavation will extend below the water table and dewatering may affect groundwater plume stability.
- 7) Describe institutional and/or engineering controls, including the type and location, as applicable.
- 8) Provide any contingency plans, if applicable for example, air monitoring and dust control or mitigation.

Guidance for Preparation of Soil Management Plans

Florida Department of Environmental Protection Division of Waste Management District and Business Support Program Tallahassee, FL DRAFT – February 2022

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ACRONYMS

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PRSR	Person Responsible for Site Rehabilitation
RAP	Remedial Action Plan
SCTL	Soil Cleanup Target Level
SMP	Soil Management Plan
XRF	X-Ray Fluorescence

PURPOSE

This document provides guidance on what content should be included in an SMP. SMPs should document all <u>contaminated</u> soil excavation, handling, reuse (blending) and disposal activities. The expectation is that these topics will be discussed in appropriate detail either in a standalone SMP or as a section in a RAP/ISRP. In an effort to promote consistency and standardize rule interpretation, when a release at a site occurred many years prior to initiating rehabilitation, it is recommended that these sites follow the standard Chapter 62-780, F.A.C., process (as applicable) of completing assessment, preparing a RAP/SMP, implementing remedial actions, performing groundwater monitoring, and soliciting no further action when Chapter 62-780.680, F.A.C., criteria are satisfied.

It is recommended that an SMP included in a RAP/ISRP be approved prior to any removal actions to minimize the risk of additional assessment and/or remediation.

DEVELOPING A SOIL MANAGEMENT PLAN

An SMP should be developed any time contaminated soils are excavated, stockpiled, blended with other site soils, soil is imported for use in blending, or soils are reused on a site. The SMP should be comprehensive and cover all soil management activities <u>involving contaminated soils</u>. An SMP is intended to document how <u>contaminated</u> site soils are managed to prevent contamination of soils that were not found to be impacted <u>by a release</u> as part of the initial site assessment. The SMP should include, as applicable: figures of locations where removal actions are planned; the depth of removal actions; if groundwater will be encountered; where stockpiles and soil mixing activity are planned; how excavated <u>contaminated</u> soil will be moved to the stockpile area; how stockpiles will be managed (including what impervious surface(s) the stockpiled material will be placed on, as required by Chapter 62-780.525(5)(a)7, F.A.C.); what stormwater/erosion safeguards will be put in place; how stockpiles will be managed to prevent

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dust issues; how soils will be mixed; any proposed sampling plans; and, how mixed soils will be transported on site.

Per Chapter 62-780.525(7), F.A.C., documentation needs to be provided for all <u>contaminated</u> soils disposed of off-site (name of facility, address, volume, what site contaminant(s) of concern (COC) caused the soils to be disposed off-site). The SMP should describe if clean fill will be imported for the purpose of mixing with impacted site soils and subsequently be reused on site. The proposed source of the clean fill and proposed volume imported for blending purposes should be documented, and any analysis that was performed for clean certification should be provided.

RECOMMENDED ELEMENTS OF A SOIL MANAGEMENT PLAN

- 1) Summarize the history of the site.
- 2) If this is a redevelopment project, provide a summary of all properties proposed in the redevelopment plan, and discuss land use before and after (if known). Will the redevelopment occur in phases? What kinds of property use are proposed in each phase?
- 3) Provide a figure depicting the Remedial Units (i.e., source removal areas and/or soil blending areas) and designated Exposure Units (EUs)/Decision Units (DUs) (see Guidance for Soil Reuse Involving Soil Blending Activities at Chapter 62-780, F.A.C., Sites). Discuss any variations in procedures and methodology for the different units.
- 4) Initial Assessment Summary
 - a) A summary of soil COCs and target soil cleanup target levels (SCTLs) or justification of alternative SCTLs (ASCTLs) should be provided. Generally, on-site soil assessment should be complete for the entire site or development phase prior to preparation of the SMP. However, for source removal areas, delineation may be completed post-excavation using sidewall and bottom samples. Further, recognizing the potential constraints with obtaining approval to collect off-site samples, the SMP may be developed prior to completion of off-site delineation.
 - b) Description of depth to water table, leaching potential, and any groundwater impacts prior to soil excavation activities.
 - c) If <u>When contaminated</u> soil reuse is planned, <u>are identify if</u> the soil concentrations <u>are</u> suitable for achieving the applicable SCTL(s) after blending soil <u>and identify</u> ? <u>Ww</u>hat post-reuse verification sampling will be conducted.²
- 5) Soil Remedial Action Summary
 - a) Contaminated Soil Excavation:
 - Pre-excavation delineation sampling (laterally & vertically), excavation area locations (sampling type, increments, number, and locations), cut line decisions, step out process, sampling methodology, sampling locations, and soil sample intervals should be documented.

- Describe the earthwork approach for contaminated soils, including cut and fill analysis, areas of soil stockpile generation, areas that will receive contaminated soils, and areas that will receive clean soils. Provide an estimate of the volume of contaminated soils to be taken off-site.
- iii) Summarize transportation (on and off site) plans for moving excavated <u>contaminated</u> soils to stockpile areas. Describe safeguards employed to prevent cross contamination from the stockpile(s).
- iv) Describe all applicable stormwater, dust, sediment, erosion, and odor controls.
- v) Will clean fill be imported to the site to fill the excavation? If so, provide the source facility name and address. Sampling of the imported soil to ensure that it is not contaminated is recommended. The analysis is recommended to include site COCs and potential COCs associated with the source of the imported fill. Additionally, the site locations where the soil is placed should be documented.
- b) Stockpiling Procedures:
 - Stockpile site locations should be documented; describe wet soil handling procedures.
 - ii) Describe stormwater, dust, sediment, erosion, and odor controls to prevent impacted soil from contaminating non-impacted portions of the site.
 - iii) If conducted, summarize stockpile sampling methodology and procedures, including the number and collection depth of samples. Typically, FDEP does not make site decisions based on stockpile sampling results (see <u>Guidance for Soil Reuse Involving</u> <u>Soil Blending Activities at Chapter 62-780, F.A.C., Sites</u>)
 - iv) Off-Site Disposal If impacted soils will be removed from the site and disposed of at a permitted facility, include the name of the facility, address, and permit number, if applicable. Also, the volume will need to be tracked and documented. Note: all offsite disposal is the responsibility of the Person Responsible for Site Rehabilitation (PRSR), including arrangements with the disposal facility to meet the requirements for sampling and analyses.
- c) Soil Reuse Soil blending (see <u>Guidance for Soil Reuse Involving Soil Blending Activities</u> at Chapter 62-780, F.A.C., Sites)
 - Reuse feasibility should be evaluated. For example, wide-spread impacts of elevated soil concentrations must be evaluated to determine if the soil is suitable for reuse. Pilot test results and blending ratio calculations may be provided as part of this evaluation. Areas with the highest impacts should be included when determining the suitability of soil reuse.
 - Soil blending shall be conducted within the contaminated site. However, if the verification testing documents that the applicable SCTL(s)/ASCTL(s) were not achieved during the initial blending, then subsequent blending may occur in place, followed by subsequent verification testing. Sampling of stockpiled blended soil is at

Commented [DL1]: Should FDEP guidance developed for samping of imported fill be suggested/referenced here?

the discretion of the PRSR and stockpile soil samples are generally not usable for decision making purposes unless Incremental Sampling Methodology (ISM) is applied. Refer to the <u>White Paper – Stockpile Sampling for Soil Reuse at a Site</u> (Stuchal and Roberts, December 2020) for ISM stockpile soil sampling recommendations and the Interstate Technology & Regulatory Council for guidance on the proper implementation of ISM.

- iii) Describe all applicable stormwater, dust, sediment, erosion, and odor controls.
- iv) If sampling is conducted, summarize the blending confirmation procedures and the decision process for re-blending.
- v) If the 95% Upper Confidence Limit process is used, provide detailed calculations in a submittal to FDEP.
- vi) If ISM is used for any aspect of collecting soil samples, provide a detailed description of the process to be used, including sample locations. Note: methodology should follow accepted ISM guidance.
- d) Placement of Blended Soils:
 - i) Describe how blended soils will be transported from stockpile areas to placement areas.
 - ii) If soil is reused on-site, verification sampling should be conducted within the EUs/DUs where the blended soil was placed. See <u>Guidance for Soil Reuse Involving</u> <u>Soil Blending Activities at Chapter 62-780, F.A.C., Sites</u> for additional details on guidance for verification sampling of blended soils. Note:_X-ray Fluorescence (XRF) field sampling methodology is generally not an acceptable verification sampling approach since the XRF results do not achieve detection limits necessary to demonstrate the applicable cleanup target levels have been achieved. XRF may be used as a screening method for selecting sample locations in conjunction with an established correlation with laboratory results.
 - iii) All areas of the site where reuse will occur should be thoroughly documented.
 - iv) Describe the final cover, including any proposed engineering controls.
- 6) Summarize construction dewatering procedures if the excavation will extend below the water table and dewatering may affect groundwater plume stability.
- 7) Describe institutional and/or engineering controls, including the type and location, as applicable.
- Provide any contingency plans, if applicable for example, air monitoring and dust control or mitigation.