

DEPARTMENT OF ENVIRONMENTAL PROTECTION

Division of Water Resource Management

Beach Management Funding Assistance Program

Financial Summary and Accountability Report Fiscal Year 2014-15

January 28, 2015



FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION
Beach Management Funding Assistance Program
FY 2014-15 Financial Summary and Accountability Report

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INTRODUCTION

The Fiscal Year (FY) 2014-15 Local Government Funding Request (LGFR) submitted to the Governor and Florida Legislature on January 23, 2014, contained a total of \$89,754,676 in funding requests from local governments to conduct beach erosion control and inlet management projects. Funding requests were presented on either the Beach Management List or the Inlet Management List. The Beach Management List contained the Beach Restoration and Nourishment Projects in priority order with a separate list of Post-Construction Monitoring projects. The Inlet Management List contained the Sand Bypassing and Inlet Management Plan Implementation Projects.

In FY 2014-15, the Florida Department of Environmental Protection (DEP) received a new appropriation of \$45,112,062 for beach and inlet management projects. DEP also received \$2,159,475 from funds that the Legislature reverted from previous appropriations, according to Chapter 2014-51 Section 52, with proviso being the same as below. A total of \$47,271,537 was used to fund projects, according to Chapter 2014-51, Laws of Florida, GAA Line item 1653 and Section 52, which states:

Funds in Specific Appropriation 1653 and Section 52 are provided to fund the Department of Environmental Protection's Beach Management Funding Assistance Program (BMFAP) for Fiscal Year 2014-2015. Funds shall be provided in the order included in the department's Beach Restoration and Nourishment Projects list to include the specific projects: Duval County Shore Protection Project, Anna Marie Island/Cortez Groin Replacement and Coquina Beach Nourishment (Manatee), Ft. Pierce Shore Protection Project, Gasparilla Island-Lee County Shore Protection Project, Jupiter/Carlin Segment-Palm Beach County Shore Protection Project, North Boca Raton Segment-Palm Beach County Shore Protection Project, Ocean Ridge Segment-Palm Beach County Shore Protection Project, Longboat Key Beach Nourishment, Lido Key Beach Nourishment (Sarasota), St. Joe Peninsula Beach Nourishment (Gulf), Ft. Pierce Beach Emergency Truck Haul, Collier County Beach Nourishment, South Amelia Island Beach Nourishment, Pensacola Beach Nourishment, Delray Segment-Palm Beach County Shore Protection Project, Jupiter Island Beach Nourishment, Wabasso Beach Restoration (Indian River County), Bathub Beach/Sailfish Point Project (Martin), South Marco Island Nourishment, Broward County Shore Protection Segment II, and Mid-Reach/Brevard County Shore Protection Project. The amounts for certain projects have been adjusted to provide the necessary state matching funds to leverage currently available federal funds, or to maximize opportunities to accelerate project construction with federal funds.

Funds in Specific Appropriation 1653 and Section 52 shall be provided for post construction monitoring projects identified in the BMFAP for Fiscal Year 2014-2015 in an amount not to exceed \$1,578,216. Such funds shall be allocated in the request for Beach Restoration and Nourishment Post-Construction Monitoring and are provided only for Fiscal Year 2014-2015 post-construction monitoring costs and activities. No funds are provided for post-construction monitoring costs beyond year three or for new construction projects receiving funds in Fiscal Year 2014-2015.

Funds in Specific Appropriation 1653 and Section 52 shall be provided for the four highest ranked inlet management projects in the BMFAP and include the following specific projects: Port Canaveral Inlet Management Plan (IMP) Implementation, Lake Worth IMP Implementation, St. Lucie Inlet IMP, and East Pass IMP Update.

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All projects included in the FY 2014-15 LGFR are listed in the following tables, grouped by the Beach Management List (Table 1), Inlet Management List (Table 2) and Post-Construction Monitoring List (Table 3). Post-construction was limited to only those monitoring costs anticipated to be incurred in FY 2014-15 for second and third years of post-construction monitoring.

Tables 1-3 include the project name, local sponsor, funding request amount and appropriation amount. The contract status of each project having received an appropriation, as of January 20, 2015, is also included for reference. Local sponsors have 19 months, or until January 31, 2016, to encumber FY 2014-15 appropriations. Drafting of grant agreements to encumber appropriations is initiated upon DEP's approval of an eligible scope of work from the sponsor's contractor.

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All projects included in the FY 2014-15 LGFR are listed in the following tables:

- Table 1: Beaches Management List
- Table 2: Inlet Management List
- Table 3: Post-Construction Monitoring List

Tables include the project name, local sponsor, funding request amount and appropriation amount. The contract status of each project having received an appropriation, as of January 20, 2015, is included for reference. All funds must be encumbered by January 31, 2016, but not until scopes of work have been approved.

TABLE 1. BEACH MANAGEMENT LIST
Ranked list from the BMFAP Local Government Funding Request

| Project Name | Sponsor | Amount Per LBR (State Share) | Amount Appropriated (State Share) | Contract Status |
|--|----------------------|-------------------------------------|--|------------------------|
| Duval County Shore Protection Project | City of Jacksonville | \$31,159 | \$2,031,159 | Drafted |
| Anna Maria Island/ Cortez Groin Replacement | Manatee County | \$2,007,250 | \$2,007,250 | Executed 10/2/14 |
| Ft. Pierce Shore Protection Project | St. Lucie County | \$166,000 | \$338,000 | Executed 8/8/14 |
| Anna Maria Island/ Manatee County Shore Protection | Manatee County | \$2,126,401 | | |
| Gasparilla Island- Lee County Shore Protection Project | Lee County | \$106,822 | \$106,822 | |
| Jupiter/Carlin Segment- Palm Beach County Shore | Palm Beach County | \$1,625,000 | \$1,625,000 | |
| North Boca Raton Segment/ Palm Beach County Shore | City of Boca Raton | \$1,012,750 | \$351,500 | |
| Ocean Ridge Segment- Palm Beach County Shore | Palm Beach County | \$751,300 | \$751,300 | |
| Longboat Key Beach Nourishment | Town of Longboat Key | \$2,335,034 | \$2,335,034 | Executed 12/15/2014 |
| Lido Key Beach Nourishment | City of Sarasota | \$387,500 | \$3,787,500 | |
| Ft. Zachary Taylor Breakwater Rehabilitation | DEP | \$1,533,000 | | |

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TABLE 1. (con't) BEACH MANAGEMENT LIST
Ranked list from the BMFAP Local Government Funding Request

| Project Name | Sponsor | Amount Per LBR (State Share) | Amount Appropriated (State Share) | Contract Status |
|--|---|-------------------------------------|--|------------------------|
| St. Joseph Peninsula Beach Nourishment | Gulf County | \$230,425 | \$230,425 | |
| Ft. Pierce Beach Emergency Truck Haul | St. Lucie County | \$675,000 | \$675,000 | Executed 9/18/14 |
| Collier County Beach Nourishment | Collier County | \$1,621,672 | \$1,621,672 | |
| South Amelia Island Beach Nourishment | Nassau County/ South Amelia Island Shore Stabilization Association | \$4,127,584 | \$4,127,584 | Executed 12/3/14 |
| Pensacola Beach Nourishment | Santa Rosa Island Authority | \$8,532,302 | \$8,532,302 | Drafted |
| Delray Beach Shore Protection Project | City of Delray Beach | \$1,006,016 | \$1,006,016 | |
| Jupiter Island Beach Nourishment | Town of Jupiter Island | \$1,380,993 | \$1,380,993 | |
| Wabasso Beach Restoration | Indian River County | \$5,650,000 | \$4,969,919 | |
| Bathtub/Sailfish Point Project | Martin County | \$125,000 | \$125,000 | |
| South Marco Island Nourishment | Collier County | \$233,254 | \$233,254 | |
| Segment II/Broward County Shore Protection | Broward County | \$2,036,419 | \$2,036,419 | |
| Navarre Beach Nourishment | Santa Rosa County | \$4,854,857 | | |
| Long Key/Upham Beach Groin Replacement | Pinellas County | \$4,484,000 | | |
| Bonita Beach Nourishment | Lee County | \$582,574 | | |
| South St. Lucie Beach Restoration | St. Lucie County | \$38,271 | | |
| Charlotte County Beach Restoration | Charlotte County | \$1,041,759 | | |
| Mid-Town Beach Nourishment | Town of Palm Beach | \$5,531,960 | | |
| South Siesta Key Beach Nourishment | Sarasota County | \$2,963,328 | | |

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TABLE 1. (con't) BEACH MANAGEMENT LIST
Ranked list from the BMFAP Local Government Funding Request

| Project Name | Sponsor | Amount Per LBR (State Share) | Amount Appropriated (State Share) | Contract Status |
|---|-------------------------|-------------------------------------|--|------------------------|
| Marathon Beaches Emergency Repair | City of Marathon | \$20,000 | | |
| Central Boca Raton Beach Nourishment | City of Boca Raton | \$3,887,916 | | |
| Hallandale Beach Nourishment | City of Hallandale | \$367,536 | | |
| Phipps Ocean Park Beach Nourishment | Town of Palm Beach | \$812,370 | | |
| Key Biscayne Beach Nourishment | Village of Key Biscayne | \$1,075,794 | | |
| Perdido Key Beach Restoration | Escambia County | \$5,822,445 | | |
| Hillsboro Beach Nourishment | City of Hillsboro Beach | \$71,151 | | |
| South Boca Raton Beach Nourishment | City of Boca Raton | \$1,385,190 | | |
| Mid Reach/Brevard County Shore Protection | Brevard County | \$28,360 | \$361,922 | |
| Southern Palm Beach Island Restoration | Palm Beach County | \$118,703 | | |
| Coral Cove Park Dune Nourishment | Palm Beach County | \$470,000 | | |
| Curry Hammock Beach Restoration | DEP | \$75,000 | | |
| Vero Beach Restoration | Indian River County | \$50,000 | | |

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**TABLE 2. INLET MANAGEMENT LIST
 Ranked list from the BMFAP Local Government Funding Request**

| Project Name | Sponsor | Amount Per LBR (State Share) | Amount Appropriated (State Share) | Contract Status |
|---|--|-------------------------------------|--|------------------------|
| Port Canaveral IMP Implementation | Canaveral Port Authority | \$100,500 | \$67,000 | Executed 9/30/14 |
| Lake Worth IMP Implementation | Town of Palm Beach | \$54,000 | \$36,000 | |
| St. Lucie Inlet IMP Implementation | Martin County | \$4,781,250 | \$3,187,500 | |
| East Pass IMP Implementation | City of Destin | \$3,768,750 | \$3,768,750 | |
| St. Andrew's Inlet IMP Implementation | DEP | \$2,220,000 | | |
| South Lake Worth IMP Implementation | Palm Beach County | \$536,250 | | |
| Sebastian IMP Implementation | Sebastian Inlet District | \$153,000 | | |
| Longboat Pass IMP Implementation | West Coast Inland Navigation District, Town and County | \$1,374,866 | | |
| Boca Inlet IMP Implementation | City of Boca Raton | \$395,700 | | |
| Venice Inlet IMP Implementation | West Coast Inland Navigation District | \$337,500 | | |
| Ft. Pierce Inlet IMP Implementation | St. Lucie County | \$450,000 | | |
| Southwest Gulf Coast Regional Inlet Study | West Coast Inland Navigation District | \$187,500 | | |

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**TABLE 3. YEAR 2+ POST-CONSTRUCTION MONITORING
Ranked list from the BMFAP Local Government Funding Request**

| Project Name | Sponsor | Amount Per LBR (State Share) | Amount Appropriated (State Share) | Contract Status |
|--|---|-------------------------------------|--|------------------------|
| Anna Maria Island/Cortez Groin Replacement & Coquina Beach Nourishment | Manatee County | \$32,500 | | |
| Ft. Pierce Shore Protection Project | St. Lucie County | \$135,000 | \$135,000 | |
| Anna Maria Island/Manatee County Shore Protection Project | Manatee County | \$202,104 | | |
| Brevard County Shore Protection Project/North & South Reaches | Brevard County | \$321,068 | \$290,360 | |
| Gasparilla Island - Lee County Shore Protection Project | Lee County | \$55,988 | \$55,988 | |
| Longboat Key Beach Nourishment | Town of Longboat Key | \$131,043 | | |
| Blind Pass Ecozone Restoration | Lee County | \$62,500 | \$62,500 | |
| St. Joseph Peninsula Beach Nourishment | Gulf County | \$42,895 | | |
| Martin County Shore Protection Project | Martin County | \$342,300 | \$185,000 | |
| Collier County Beach Nourishment | Collier County | \$72,540 | \$72,540 | |
| South Amelia Island Beach Nourishment | Nassau County/ South Amelia Island Shore Stabilization Association | \$262,864 | \$93,476 | Executed 12/3/14 |
| Pensacola Beach Nourishment | Santa Rosa Island Authority | \$87,700 | | |
| Jupiter Island Beach Nourishment | Town of Jupiter Island | \$123,327 | \$41,109 | |
| Wabasso Beach Restoration | Indian River County | \$1,075,000 | \$225,000 | |
| South Marco Island Nourishment | Collier County | \$16,158 | \$16,158 | |
| Bonita Beach Nourishment | Lee County | \$13,564 | | |
| South St. Lucie Beach Restoration | St. Lucie County | \$239,195 | \$239,195 | |
| Charlotte County Beach Restoration | Charlotte County | \$402,746 | \$96,708 | |
| Marathon Beaches Emergency Repair | City of Marathon | \$4,500 | | |

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**TABLE 3. (cont'd.) YEAR 2+ POST-CONSTRUCTION MONITORING
 Ranked list from the BMFAP Local Government Funding Request**

| Project Name | Sponsor | Amount Per LBR (State Share) | Amount Appropriated (State Share) | Contract Status |
|---|-------------------------|-------------------------------------|--|------------------------|
| Key Biscayne Beach Nourishment | Village of Key Biscayne | \$54,706 | \$54,706 | |
| Estero Island/Lee County Shore Protection Project | Lee County | \$22,500 | | |
| Hillsboro Beach Nourishment | City of Hillsboro | \$31,428 | \$10,476 | |
| Destin Beach Restoration | City of Destin | \$31,643 | | |

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Funding, Accountability and Transparency Reporting

In the Laws of Florida Chapter 2012-65, Subsection (20) of section 161.101, Florida Statutes, was amended to read, *“The department shall maintain active project listings on its website by fiscal year in order to provide transparency regarding those projects receiving funding and the funding amounts, and to facilitate legislative reporting and oversight. In consideration of this intent:*

- (a) The department shall notify the Executive Office of the Governor and the Legislature regarding any significant changes in the funding levels of a given project as initially requested in the department’s budget submission and subsequently included in approved annual funding allocations. The term “significant change” means those changes exceeding 25 percent of a project’s original allocation. If there is surplus funding, notification shall be provided to the Executive Office of the Governor and the Legislature to indicate whether additional dollars are intended to be used for inlet management pursuant to s. 161.143, offered for reversion as part of the next appropriations process, or used for other specified priority projects on active project lists.*
- (b) A summary of specific project activities for the current fiscal year, funding status, and changes to annual project lists shall be prepared by the department and included with the department’s submission of its annual legislative budget request.*
- (c) A local project sponsor may at any time release, in whole or in part, appropriated project dollars by formal notification to the department, which shall notify the Executive Office of the Governor and the Legislature. Notification must indicate how the project dollars are intended to be used.”*

The Funding Request and Appropriation Status Report can be found on DEP’s website at <http://www.dep.state.fl.us/beaches/programs/becp/fund-docs.htm>.

Specific project activities for the current fiscal year and their funding status are provided in the tables of this document. No changes to the annual project lists approved by the Legislature have yet occurred and no local sponsor has voluntarily released any funds from the FY 2014-15 appropriation, as of January 20, 2015.

To aid in program transparency, the Beach Management Funding Assistance Program maintained all documents used for the development of the FY 2014-15 Local Government Funding Request on DEP’s website: <http://www.dep.state.fl.us/beaches/programs/becp/fund-req.htm>.

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Release of FY 2013-14 Funding for Inlet Projects

Pursuant to Section 161.143(5)(c), F.S., “The department shall make available all statewide beach management funds that remain unencumbered or are allocated to non-project-specific activities for projects on legislatively approved inlet management project lists. Funding for local-government-specific projects on annual project lists approved by the Legislature must remain available for such purposes for a period of 18 months pursuant to s. [216.301\(2\)\(a\)](#). Based on an assessment and the department’s determination that a project will not be ready to proceed during this 18-month period, such funds shall be used for inlet management projects on legislatively approved lists.”

FY 2013-14 funds that exceeded project needs were identified for two projects: Mid Reach/Southern Beaches (Brevard County) and Collier County Beach Nourishment - Design. After fully funding scopes of work for both of these projects, a total of \$1,282,052.75 was released for reallocation on the Inlet Management Project List for the same fiscal year. The two recipient projects, Blind Pass Inlet and Longboat Pass Inlet Management Plan Implementation, were the top two unfunded projects on the list.

Additionally, FY 2013-14 proviso language stated, “From any unobligated state share balance, the department may use up to \$300,000 for regional sand source management.” Accordingly, \$299,692 was encumbered in general services contracts for use by DEP for regional sand management investigations and studies.

The reallocation of unencumbered funding from the FY 2013-14 appropriations has been summarized in the Table 4.

TABLE 4 A & B. Release of FY 2013-14 Funding and Reallocation to Inlet Projects

| Project | Project Phase | Excess Funding |
|--------------------------------|---------------|-----------------------|
| Projects Funds Released | | |
| Mid-Reach and Southern Beaches | Construction | \$589,336.02 |
| Collier County | Design | \$692,716.73 |
| TOTAL | | \$1,282,052.75 |

| Project | Project Phase | Excess Funding |
|---|---------------|-----------------------|
| Released Funds Encumbered - Inlets | | |
| Blind Pass Inlet, Lee County | Construction | \$156,021.60 |
| Longboat Pass Inlet Management Plan – West Coast Inland Navigation District/Town/County, Manatee County | Construction | \$826,339.15 |
| Regional Sand Source Management | Feasibility | \$299,692 |
| TOTAL | | \$1,282,052.75 |