## **ITEM 24:**

Consider whether a 1.35-acre right-of-way easement across a portion of conservation lands managed by the South Florida Water Management District is consistent with the Board of Trustees' Linear Facilities Policy.

## LOCATION:

Miami-Dade County - Section 23, Township 51 South, Range 39 East

Project Parcel ID #513923010181

## **APPLICANT:**

City of Miramar

## **DSL STAFF REMARKS:**

The City of Miramar has requested a 1.35-acre right-of-way easement to widen Pembroke Road across a portion of conservation lands purchased using CARL funding in 1999 and managed by the South Florida Water Management District as an offsite wetland mitigation area as part of the East Coast Buffer/Broward County Water Preserve Areas project. According to the applicant, the proposed widening and extension of Pembroke Road will create the City's only road connection with US Highway 27, providing an alternate route for hurricane evacuation, reducing traffic congestion, and enhance regional road network connectivity.

In a letter dated April 10, 2020, the manager expressed support for the project under the condition that the applicant construct and maintain fencing along the roadway to discourage illegal dumping and other non-approved activities on marginal lands.

## Avoidance:

Pembroke Road already exists on lands immediately northward of the easement area. The proposed right-of-way easement is the only feasible option to widen and extend the existing roadway.

## Minimizing Impacts:

While the site contains habitat for various listed species, according to the manager, their occurrence onsite is most likely transitory due to the urbanized nature of the surrounding region. The manager anticipates that listed species use will be limited to various types of wading birds. The proposed roadway does not directly impact wading bird habitat. A December 2009 review by the Division of Historical Resources indicated no significant archeological or historical resources recorded within this site.

Though there is limited possibility to impacts to resources, because the property is a permitted wetland mitigation area, any direct or secondary impacts to onsite wetlands as a result of the proposed use will require permit authorization and compensatory mitigation. The applicant and manager are working together on any permit requirements.

## Compensation:

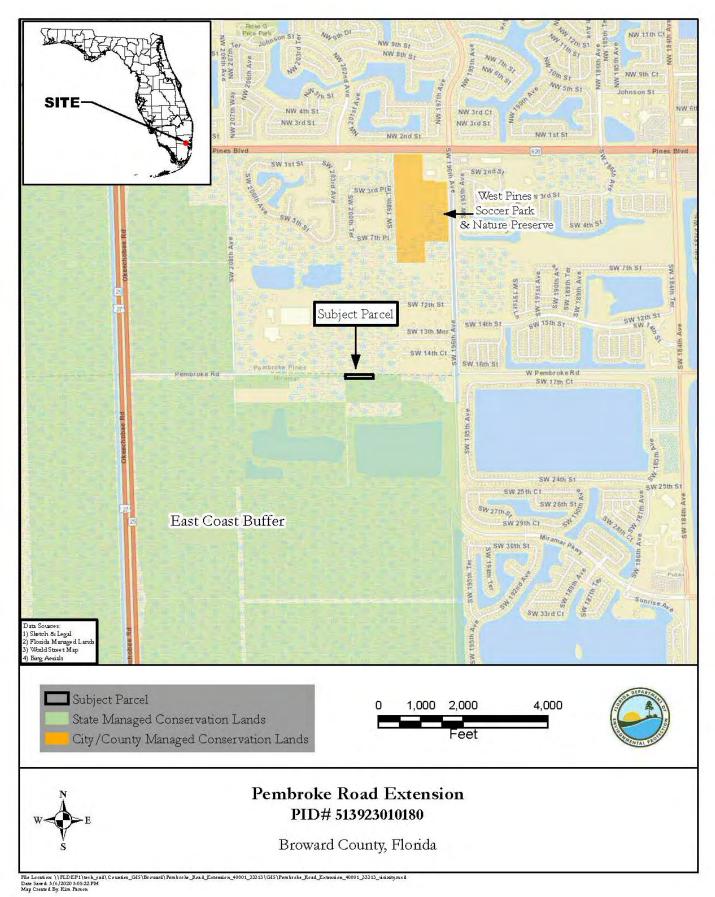
Easement fees are waived for public easements, but applicant will provide additional compensation valued at 1.5x the appraised value of the easement parcel pursuant with the Board of Trustees' Linear Facilities Policy.

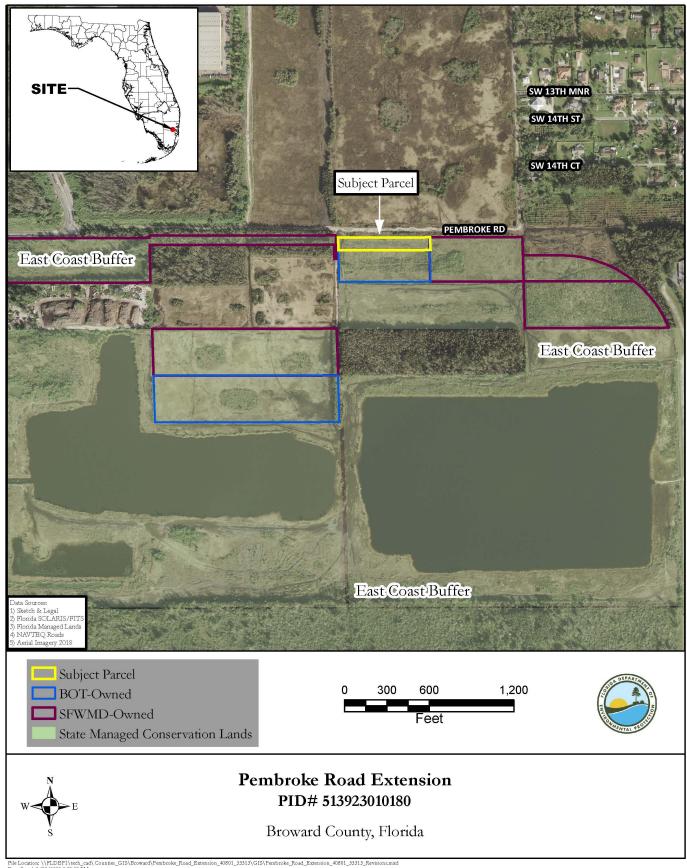
## **DSL STAFF RECOMMENDATION:**

Approve

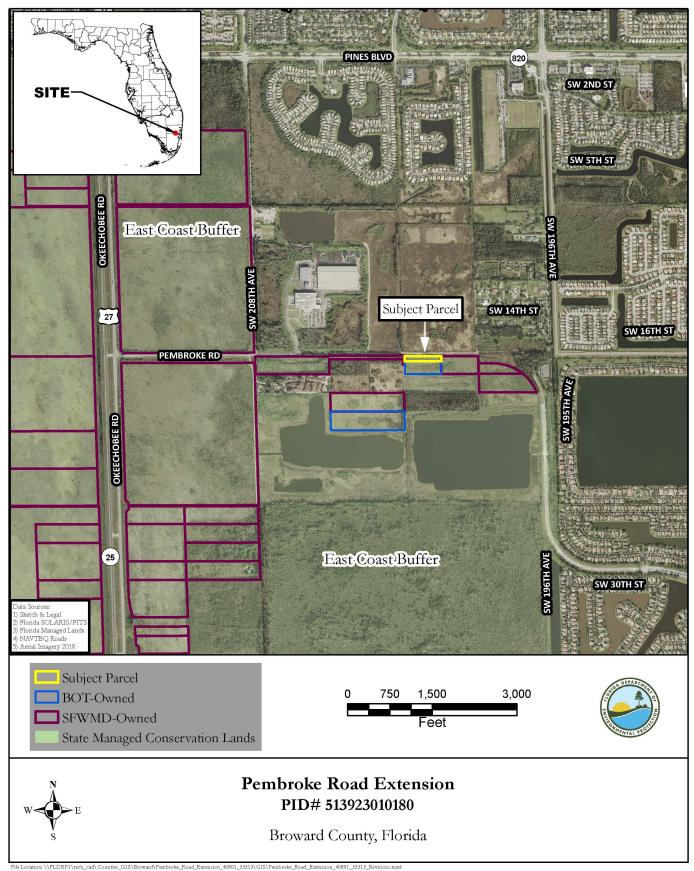
**ARC RECOMMENDATION:** 

- () APPROVE
- ( ) APPROVE WITH MODIFICATIONS: \_\_\_\_\_
- () DEFER
- () WITHDRAW
- () NOT APPROVE
- ( ) OTHER:\_\_\_\_\_





Pile Location: \\FLDEP1\tech\_cad Date Saved: 5/22/2020 3:22:39 PM Map Created Bv: Kim Parson



Lie Location: \\FLDEP1\tech\_cad Date Saved: 5/22/2020 3:14:46 PM Map Created By: Kim Parson

## **PEMBROKE ROAD EXTENSION TO US-27**



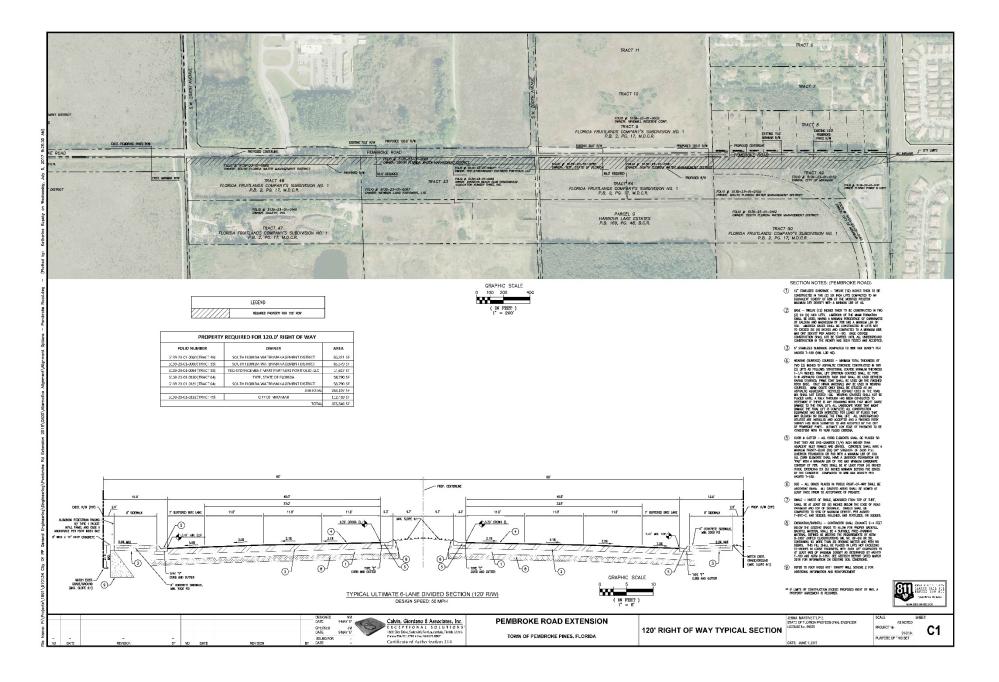
#### **LEGEND**

EXISTING RIGHT-OF-WAY

PROPOSED RIGHT-OF-WAY

## PEMBROKE ROAD EXTENSION TO US-27 - RIGHT OF WAY ACQUISITION





#### Exhibit "A"

A portion of Tract 64, Section 23, Township 51 South, Range 39 East, Florida Fruit Lands Company's Subdivision No. 1, According to the plat there as recorded in Plat Book 2, Page 17 of the Public Records of Miami-Dade County, Florida, said portion being more particularly described as follows:

The North 90.00 feet of the West  $\frac{1}{2}$  of said Tract 64, lying within 105.00 feet to the North line of the Southeast  $\frac{1}{4}$  of said Section 23 and lying 15.00 feet west of the West line of the Southeast  $\frac{1}{4}$  of said Section 23.

Said lands situate and being in the City of Miramar, Broward County, Florida, containing 58,790 square feet (1.350 acres) more or less.

BBM Llog lew DATE: May 6, 2020

Pembroke Road extension Broward County



# SOUTH FLORIDA WATER MANAGEMENT DISTRICT

April 10, 2020

C.B. Crenshaw FDEP Division of State Lands Bureau of Public Land Administration 3900 Commonwealth Blvd., MS 130 Tallahassee, Florida 32399

#### Subject: Pembroke Road Extension: No objections to FDEP providing a permanent roadway easement to the City of Miramar over FDEP land (Tract W9200-011) that the District manages.

Christopher.

The South Florida Water Management District (District) has no objections to the Florida Department of Environmental Protection (FDEP) providing a permanent roadway easement to the City of Miramar over FDEP owned property (Tract W9200-011) that is managed by the District. The District requests that the City of Miramar construct and maintain fencing along the roadway from SW 196th Ave. west to US27 sufficient to discourage illegal dumping and other non-approved activities on FDEP, District, and privately-owned lands located north and south of Pembroke Road. Current access points along the existing roadway should be maintained and appropriately secured.

In addition, many properties north and south of the existing roadway are permitted wetland mitigation areas. As I am sure you are aware, acquisition of a permanent roadway easement does not remove the need to fully offset any direct/secondary construction impacts to these wetland mitigation areas

If you have any questions, please feel free to contact me at 561-682-2843 or dcolang@sfwmd.gov.

Sincerely,

David J. Colangelo Section Leader Real Estate Leasing and Support

3301 Cun Club Road, West Palm Beach, Florida 33406 • (561) 686-8800 • 1-800-432-2045 • www.sfwmd.gov

#### ARC Questionnaire

1. Description of when and under what program or fund the parcel under consideration was acquired (EEL, LATF, CARL, P-2000, Florida Forever, etc) or donated.

Acquired 10/22/1999 under Conservation and Recreation Lands (CARL) program.

 Description of the purpose for the parcel's acquisition (P-2000 or Florida Forever goals and criteria or similar purpose descriptions) or donation and any restrictions or conditions of use that apply to the parcel, if any.

Purchased as part of the East Coast Buffer/Broward County Water Preserve Areas project but no longer within the project footprint.

Description of the current level of public recreational use or public access of the parcel.

The property was permitted as an offsite wetland mitigation area per Environmental Resource Permit No. 06-04102-P finalized in July 14, 2004 and the Amended Consent Order executed on March 1, 2012. As such, site access is limited to permitted maintenance and compliance inspections. No recreational use or public access is currently authorized.

 Description of the natural resources, land cover, vegetation, habitat or natural community, if any, that are currently present on the parcel.

The site consists of 20.18 acres of restored freshwater wetlands. 18.60 acres consists of shallow water marsh/wet prairie, 0.45 acres of transitional buffer zones, 0.89 acres of tree islands, and 0.24 acre of excavated perimeter ditch. Vegetation that occurs with the area of proposed alternative use includes beakrush (*Rhynchospora spp.*), spikerush (*Eleocharis interstincta*), spadeleaf (*Centella asiatica*), camphor weed (*Pluchea spp.*), broomsedge (*Andropogon virginicus*), maidencane (*Panicum hemitomon*), melaleuca (*Melaleuca quinquenervia*), and torpedograss (*Panicum repens*).

Description and list of the imperiled and other wildlife species, if any, that occur on or use the parcel.

While the site contains habitat for various listed species, their occurrence onsite is most likely transitory due to the urbanized nature of the surrounding region. It is anticipated that listed species use will be limited to various types of wading birds.

 Description and list of historical or archaeological resources, if any, that occur or have the potential of occurring on the site.

On December 22, 2009, the Florida Department of State issued correspondence to the South Florida Water Management District stating a review of the Florida Master Site File indicated no significant archeological or historical resources were recorded within this site.

 Formal alternative siting analysis that includes a description and assessment of other potential alternative sites and why they are not feasible or practicable alternatives.

Pursuant to the Pembroke Pines City Charter Article VIII. Section 8.08(a), "The City Commission shall not utilize eminent domain powers to acquire privately owned residential real property for economic development purposes." There are ten (10) narrow parcels that fall on the north side of the proposed roadway extension that fall immediately to the west of SW 196<sup>th</sup> Avenue that have the same ownership control. This owner is adamantly opposed to this project and the City is unable to obtain any portion of these parcels. The City of Miramar owns the land to the south to accommodate the needed right of way in this specific location.

The land requested for the proposed ROW is necessary to harmonize with the alignment of the proposed roadway required by the inability to obtain any land to the north of the land owned by the City of Miramar.

Proceeding to the west of the City of Miramar parcel; beyond the north perimeter of existing right of way, nearly all the land to the north is wetland mitigation covered under recorded conservation easements that is required mitigation by State, Federal and local permits. Parcel 5139 2303 0010 owned by Reuter Recycling of FL, Inc. has a conservation easement over the eastern portion of their parcel; and Parcel 5139 2301 0032, owned by Windmill Reserve Homeowners Association Inc. (formerly The Estates of Swan Lake Corp.), also has a conservation easement over their parcel. These are older, well-established, mitigation areas that do not appear to be impacted and degraded by recreational ATV (All Terrain Vehicle) use that is a common problem in this area. These also do not provide alignment harmonization. Although the lands to the south of these mitigation areas that are the subject of this ROW request are also are mitigation with a conservation easement, this particular location that is the subject of this ROW request is heavily impacted by ATV use, and provides the necessary alignment to construct a roadway.

 Assessment of the impacts the proposed alternative use will have on the natural/historical/archaeological/recreational resources, if any, as well as on the current public use and purpose for the site or parcel.

Based on site documentation, there is limited possibility for impacts to historical/archaeological/recreation resources. However, the property is a permitted wetland mitigation area. Any direct/secondary impacts to onsite wetlands as a result of the proposed alternative use will require permit authorization and compensatory mitigation.

 Assessment of the potential impacts on the larger area of conservation lands the parcel is located within (park, wildlife management area, forest trail, etc.) and on any surrounding conservation lands, if any.

Potential future impacts resulting from the alternative use on the larger area of

conservation lands could potentially be minimized through fencing sufficient to discourage illegal dumping and other non-approved activities. Current access points along the existing roadway should be maintained and appropriately secured.

10) Assessment of how the proposed package of consideration and net positive benefit for the requested alternative use of the parcel, such as the generally standard requirement for replacement land (depending on the parcel's size), will offset the impacts and benefit the larger area of conservation lands (park, forest, wildlife management area, trail system, etc.) the parcel is within and particularly how it will offset the impacts or benefit the natural/historical/archaeological resources, habitat and public recreational uses of the public conservation area the parcel is located within.

The purpose for this request is to provide sufficient land to allow for the extension of Pembroke Road westward from SW 196<sup>th</sup> Avenue to US Highway 27. The short existing section of Pembroke Road from US 27 serves solely as an access to the Reuter Recycling Facility and does not serve the neighboring communities. The section line delineates the municipal limits between the Cities of Pembroke Pines and Miramar. The north portion of the proposed roadway will fall within the City of Pembroke Pines and the southern portion within Miramar. Currently there is not enough existing dedicated Right of Way along a portion of the project corridor to construct the proposed extension.

Currently there are no roadway connections from Miramar to US Highway 27, and very few for the City of Pembroke Pines; none south of Pines Boulevard. For the City of Pembroke Pines and the City of Miramar this proposed extension will:

- Enhance hurricane evacuation;
- Facilitate access to US 27 for a significant portion of S.W. Broward County;
- Facilitate access to US 27 when I-75 is obstructed;
- Provide an alternative route when local roads are obstructed; and
- Enhance interconnectivity between Miramar and Pembroke Pines.

The Broward County Trafficways Plan is a roadway right of way preservation plan. To accommodate the impacts of new development, right of way is required to provide for an adequate regional roadway network. The responsibility for the Broward County Trafficways Plan falls to the Broward County Planning Council. The Trafficways Plan is also implemented by Objective 12.02.00 and corresponding policies of the Broward County Land Use Plan. The current Broward County Trafficways Plan designates a 200' right of way to accommodate a 6-lane road for that portion of Pembroke Road where this extension is proposed. At this time our request for land acquisition is limited to providing for a 120' right of way, which can accommodate a 6-lane road. Both Pembroke Pines and Miramar have had discussions with Broward County Traffic Engineering, and Broward County concurs with a request to limit the ROW to 120' since this will accommodate 6 lanes as required by the Trafficways Plan. Additionally, the capacity to provide alternative mitigation for the impacted mitigation location requested for this ROW would allow for replacement with higher functioning wetland habitat mitigation. The project also proposes to provide fencing along the southern limits of the proposed ROW to provide additional protection to the natural lands to the south.

It will be the responsibility of the managing agency on whose property a non-conservation or non-public recreation use is proposed to have staff at ARC meetings who will be able to answer questions about the effect of that proposed use on the lands that they manage and about their justification for agreeing to allow it. BPLA staff will continue to present the items, but managing agency staff should be ready to answer any questions related to the resources and recreation on the site and the effects of proposed uses.



#### FLORIDA DEPARTMENT OF STATE Kurt S. Browning Secretary of State DIVISION OF HISTORICAL RESOURCES

Mr. Tony Waterhouse South Florida Water Management District, P.O. Box 24680 West Palm Beach, Florida 33416-4680 December 22, 2009

Re: Projects Reviewed by the Florida State Historic Preservation Office No Historic Properties Likely Affected – See Attached List

Dear Mr. Waterhouse:

Our office received and reviewed the referenced projects in accordance with Chapters 267 and 373, *Florida Statutes*, Florida's Coastal Management Program, and implementing state regulations, for possible impact to historic properties listed, or eligible for listing, in the *National Register of Historic Places*, or otherwise of historical, architectural or archaeological value. The State Historic Preservation Officer is to advise and assist state and federal agencies when identifying historic properties, assessing effects upon them, and considering alternatives to avoid or minimize adverse effects.

Our review of the Florida Master Site File indicates that no significant archaeological or historical resources are recorded within the project areas. Furthermore, because of the location and/or nature of the projects it is unlikely that any such site will be affected.

For any questions concerning our comments, please contact Stacey Cahan, Historic Sites Specialist, by phone at (850) 245-6333, or by electronic mail at <u>dscahan@dos.state.fl.us</u>. We appreciate your continued interest in protecting Florida's historic properties.

Sincerely,

Laura le Kammaces

Laura A. Kammerer Historic Preservationist Supervisor Compliance Review Section Bureau of Historic Preservation

500 S. Bronough Street • Tallahassee, FL 32399-0250 • http://www.flheritage.com

Director's Office (850) 245-6300 • FAX: 245-6436

**Archaeological Research** (850) 245-6444 • FAX: 245-6452 
 Historic Preservation
 (850) 245-6333 • FAX: 245-6437

Mr. Waterhouse December 22, 2009 Page 2

DHR NO.	App. No.	Project Name	County
2009-6979	091120-14	Century Prestige II Offsite Mitigation	Broward
2009-7022	091125-24	Shops at the Fountains – Phase 3	Broward

#### CITY OF MIRAMAR MIRAMAR, FLORIDA

#### **RESOLUTION NO. 20-19**

A RESOLUTION OF THE CITY COMMISSION OF THE CITY OF MIRAMAR, FLORIDA, APPROVING THE REQUEST FOR A PERPETUAL EASEMENT FROM THE STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION AND RIGHT-OF-WAY DEED FROM SOUTH FLORIDA WATER MANAGEMENT DISTRICT FOR THE CONSTRUCTION OF PEMBROKE ROAD FROM SW 196 AVENUE TO US HIGHWAY 27; AUTHORIZING THE CITY MANAGER TO COLLABORATE WITH THE STATE OF FLORIDA IN THE PROCESS OF OBTAINING A PERPETUAL EASEMENT AND RIGHT-OF-WAY DEED; AND PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, there are no roadways in the City of Miramar (City) providing connection to US Highway 27 on the western side of the City; and

WHEREAS, the City desires to construct the extension of Miramar Parkway to

Pembroke Road at SW 196 Avenue and Pembroke Road to connect with US Highway

27; and

WHEREAS, Pembroke Road extension to US Highway 27 will create an alternate

route for hurricane evacuation, reduce traffic congestion on Miramar Parkway and Pines

Boulevard and will enhance regional roadway network connectivity; and

WHEREAS, there is insufficient right of way currently available to construct the Pembroke Road extension in accordance with the Broward County Trafficways Plan and additional land is required from South Florida Water Management District (SFWMD) and Reso. No. 20-19

Florida Department of Environmental Protection (FDEP), specifically the northernmost 50' feet of parcel #5139 2301 0060, the northernmost 90' feet of parcel number 5139 2301 0180 and the northernmost 90' feet of parcel number 5139 2301 0181 for a total of 5.705 acres; and

WHEREAS, the City Commission wishes to authorize the City Manager to collaborate with FDEP and approves the request to obtain a perpetual easement over the required right-of-way; and

WHEREAS, the City Commission authorizes the City Manager to collaborate with SFWMD and approves the request to obtain the needed right-of-way; and

WHEREAS, the City Commission deems it to be in the best interest of the citizens and residents of the City of Miramar to authorize the City Manager to request FDEP to obtain a perpetual easement and SFWMD to obtain the required right-of-way; and NOW, THEREFORE, BE IT RESOLVED BY THE CITY COMMISSION OF THE CITY OF MIRAMAR, FLORIDA AS FOLLOWS:

Section 1: That the foregoing "WHEREAS" clauses are ratified and confirmed as being true and correct are made a specific part of this Resolution.

**Section 2:** That the City Commission approves the request to the Florida Department of Environmental Protection to obtain a perpetual easement for the required right-of-way.

Reso. No. 20-19

2

<u>Section 3:</u> That the City Manager is authorized to collaborate with the South Florida Water Management District to obtain the needed right-of-way.

Section 4: That the appropriate City Officials are authorized to do all things necessary and expedient to carry out the aims of this Resolution.

Section 5: That this Resolution shall take effect immediately upon adoption.

Reso. No. 20-19

3

**PASSED AND ADOPTED this** 6 day of November 2019. Vayne 1. Mess Vice Mayor, Alexandra P

ATTEST:

City Clerk, Denise A. Gibbs

I HEREBY CERTIFY that I have approved this RESOLUTION as to form:

NORMAN C- POWES raun

City Attorney, Austin Pamies Norris Weeks Powell, PLLC

Requested by Administration	Voted
Commissioner Winston F. Barnes	Yes
Commissioner Maxwell B. Chambers	Yes
Commissioner Yvette Colbourne	Yes
Vice Mayor Alexandra P. Davis	Yes
Mayor Wayne M. Messam	Yes

Reso. No. 20-19

#### **Certificate of Filing for a Resolution**

#### CERTIFICATE OF FILING

I, Denise A. Gibbs, as City Clerk of the City of Miramar, a Florida Municipal Corporation, hereby certify that this fully executed Resolution No. 20-19 was filed in the records of the City Clerk this 6<sup>th</sup> day of November, 2019.

DUU

Print Name: Denise A. Gibbs

Print Title: City Clerk