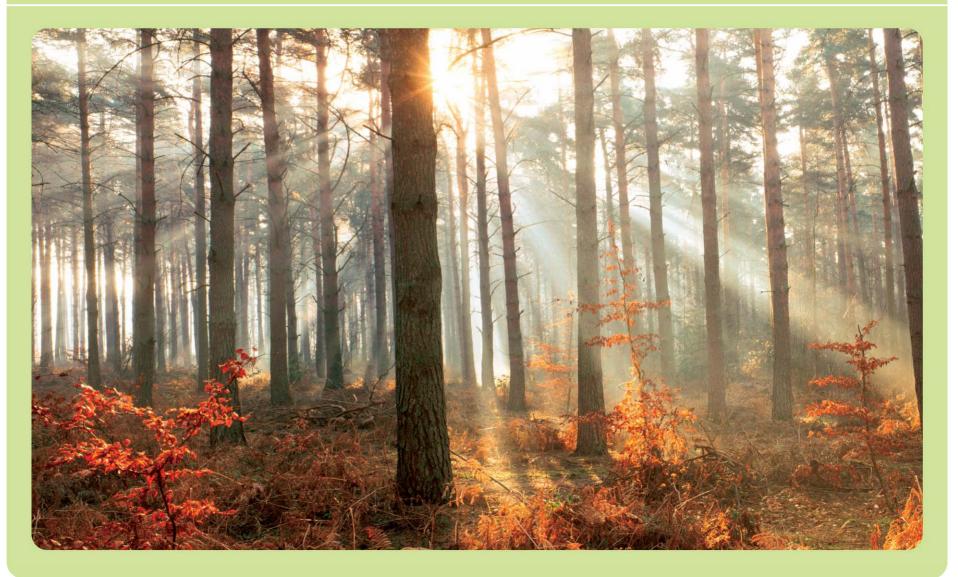


# 2007 RGP-86 and Ecosystem

Management Agreement Annual Report



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# The St. Joe Company Ecosystem Management Agreement and SAJ-RGP-86 Annual Report 2007

In November 2006, the injunction which had prevented authorizations was lifted by Judge Corrigan's ruling in support of SAJ-86. A subsequent request by NRDC and Sierra Club to the (U.S.) Eleventh Circuit Court of Appeals for a stay of SAJ-86 was denied on January 31, 2007. Plaintiffs filed an appeal with the Eleventh Circuit and oral arguments were held November 7, 2007. On December 7, 2007, the Eleventh Circuit issued their ruling in favor of SAJ-86 saying,

"The permit both strategically manages development in the entire Permit Area and provides the Corps wide powers to control adverse impacts associated with any particular individual project. We ultimately agree with the district court's reasoning that the Permit, largely through these special conditions, is within the scope of Section 404(e), limiting the type of activities allowed so they are "similar in nature" and mitigating any environmental impacts so they are minimal. We conclude this Permit is within Congress' grant of authority to the Corps to issue general permits."

On January 21, 2008 NRDC and Sierra Club filed a motion for re-hearing with the Eleventh Circuit Court of Appeals, *en banc*.

The year 2007 marked the first <u>full</u> year SAJ-86 was in effect. Seven projects were granted both EMA and SAJ-86 authorizations. This report tracks the authorized projects and also contains the 2007 Project Ledger, 2007 Subbasin Ledger, Devils Swamp Mitigation Bank Ledger and Breakfast Point Mitigation Bank Ledger.

# 2007 Projects

- West Bay Landings: A residential development located east of Hwy 79 and north of Powerline road. Total project acreage is 494.83 acres located in the Southwest West Bay subbasin. EMA authorization issued May 5, 2006; modified by FDEP April 20, 2007. RGP authorization issued September 28, 2007. FDEP consolidated WRP issued October 24, 2007. Corps Section 10 issued February 1, 2008.
- Pier Park Loop Road: A connector road between Hwy 98 and State Road 79. Total project acreage is 58.25 located in the Southwest West Bay subbasin. EMA authorization received January 4, 2006. RGP authorization issued March 8, 2007.
- Beckrich Road Extension: A public access road for a Kindergarten through eighth grade public school, 7.5 acres in size. Located north of U.S. Hwy 98 and east of Home Depot in the Highway 98 subbasin. EMA authorization received November 28, 2006. RGP authorization received January 11, 2007.
- Breakfast Point K-8 School: A Bay District School located north of U.S. Hwy 98, east of Home Depot, 39.94 acre project area in the Highway 98 subbasin. Authorizations issued to Bay District Schools with The St. Joe Company as co-applicant. EMA authorization issued March 16, 2007. RGP authorization issued April 30, 2007.

# 2007 Projects

- Panama City Beach Mixed Use PDA: A residential development located north of U.S. Hwy 98, east of Beckrich Road in the Highway 98 subbasin. Total project acreage is 59.43 acres. EMA authorization issued May 8, 2007. RGP authorization issued May 29, 2007.
- WaterSound North: A mixed use development located north and south of WaterSound Parkway in the Direct Runoff to Bay subbasin and Phillips Inlet subbasin. Total project acreage is 565.62 acres. EMA authorization issued June 29, 2007. RGP authorization issued June 19, 2007.
- Pier Park Northwest Hotel: A hotel development located north of U.S. Hwy 98. Total project acreage is 3.11 acres in the Southwest West Bay subbasin. EMA authorization issued October 23, 2007. RGP authorization issued December 18, 2007.

# 2007 Ledger

The 2007 Project table (Figure 1) includes all seven projects with final authorizations granted. Four of the ten subbasins within the SAJ-86 / EMA area had active projects and proposed wetland impacts. All impacts for the Beckrich Road Extension, Panama City Beach Mixed Use PDA, Breakfast Point K-8, and WaterSound North have been completed. Impacts authorized for West Bay Landings, Pier Park NW Hotel (both recent authorizations), and Pier Park Loop Road have not been initiated yet. Counting all impacts *authorized*; the Southwest West Bay subbasin received 2.87% of low quality wetland impacts to date (2004 – 2007). To date, the Highway 98 subbasin has received 2.42% of low quality wetland impacts. The Phillips Inlet subbasin has received 2.83% total low quality wetland impacts to date. The Direct Runoff to Bay subbasin has received 0.21% total low quality wetland impacts through 2007.

The developable area (totals of all subbasins, minus conservation units) total of low quality wetlands is now 6,846.09 acres. The developable area total of high quality wetlands is now 3,751.76 acres.

# 2007 Project Ledger

| FIGURE 1:        | 2007<br>Projects | S                                  |            |        |        |        |        |        |        |            |            |           |        |        |                              |
|------------------|------------------|------------------------------------|------------|--------|--------|--------|--------|--------|--------|------------|------------|-----------|--------|--------|------------------------------|
| Permitting Basin | Subbasin         | Project                            | Tot_Prj_Ac | HQ     | HQ_IMP | LQ     | LQ_IMP | WTL    | UPL    | Onsite_ CE | Offsite_CE | CU_MIT_CE | CU_CE  | CR_MIT | Status                       |
| Breakfast Point  | SWWB             | West Bay Landings                  | 494.83     | 86.64  | 1.17   | 111.02 | 9.85   | 197.66 | 294.34 | 189.15     | n/a        | n/a       | 143.57 | 8.15   | CU CE Pend; others per auth. |
| Breakfast Point  | SWWB             | Pier Park Loop Road                | 58.25      | 1.55   | 0      | 14.94  | 10.13  | 16.49  | 47.76  | 4.81       | 35.71      | n/a       | 16.9   | 6.58   | CU CE Pend; others complete  |
| Breakfast Point  | Hwy 98           | Beckrich Extension                 | 7.5        | 0.45   | 0.01   | 1.53   | 0.3    | 1.98   | 5.52   | 1.67       | n/a        | n/a       | n/a    | 0.21   | CE Complete                  |
| Breakfast Point  | Hwy 98           | Breakfast Point K-8                | 39.94      | 3.29   | 0      | 6.9    | 1.48   | 10.19  | 29.75  | 8.71       | n/a        | n/a       | n/a    | 0.96   | CE Complete                  |
| Breakfast Point  | Hwy 98           | Panama City Beach<br>Mixed Use PDA | 59.43      | 1.59   | 0.09   | 3.13   | 0.49   | 4.72   | 54.71  | 4.14       | n/a        | n/a       | n/a    | 0.4    | CE Complete                  |
| Breakfast Point  | SWWB             | Pier Park NW Hotel                 | 3.11       | 0      | 0      | 2.04   | 2.04   | 2.04   | 1.07   | 0          | 8.16       | n/a       | 0.9    | 1.33   | CU CE Pend; others per auth. |
| Devils Swamp     | DRB              | WaterSound North                   | 101.1      | 16.99  | 0.08   | 12.56  | 2.3    | 29.55  | 71.55  | 34.17      | n/a        | n/a       | 11.72  | 1.57   | CE Complete                  |
| Lake Powell      | Phillips Inlet   | WaterSound North                   | 464.52     | 18.07  | 0.81   | 123.3  | 19.71  | 141.37 | 323.15 | 113.8      | n/a        | 52.84     | 53.26  | 0      | CE Complete                  |
| Totals           |                  |                                    | 1228.68    | 128.58 | 2.16   | 275.42 | 46.3   | 404    | 827.85 | 356.45     | 43.87      | 52.84     | 225.45 | 19.2   |                              |

| Total Project Acres                                |
|--|
| High Quality Wetlands                              |
| High Quality Wetland Impacts                       |
| Low Quality Wetlands                               |
| Low Quality Wetland Impacts                        |
| Uplands  |
| Onsite Conservation Easements                      |
| Offsite Conservation Easements                     |
| Conservation Unit Mitigation Conservation Easement |
| Conservation Unit Conservation Easement            |
| Not Applicable                                     |
|  |

# **2007 Subbasin Ledger**

| FIGURE 2:              |         |          |          |        |            |      |            |       |               |               |
|------------------------|---------|----------|----------|--------|------------|------|------------|-------|---------------|---------------|
| 2007 Subbasins*        |         |          |          |        |            |      |            |       |               |               |
| Subbasin               | Change? | Tot_A    | Tot_LQ   | Tot_HQ | Tot_LQ_IMP | %**  | Tot_HQ_IMP | %**   | Tot_LQ_Remain | Tot_HQ_Remain |
| Highway 98             | Y       | 1,850.11 | 1,043.18 | 234.78 | 27.57      | 2.64 | 0.81       | 0.42  | 1015.61       | 233.97        |
| Southwest Westbay      | Y       | 3,315.62 | 1,094.67 | 738.74 | 31.58      | 2.88 | 1.61       | 0.18  | 1063.09       | 737.13        |
| Phillips Inlet         | Y       | 3,466.42 | 746.84   | 542.8  | 21.16      | 2.83 | 0.81       | 0.14  | 725.68        | 541.99        |
| Direct Runoff Bay      | Y       | 2,746.60 | 1,084.36 | 576.84 | 2.3        | 0.21 | 0.08       | 0.01  | 1,082.06      | 576.76        |
| Camp Creek             | Ν       | 798.26   | 314.64   | 254.76 | 0          | 0    | 0          | 0     | 314.64        | 254.76        |
| ICW                    | Ν       | 2,913.18 | 1,311.30 | 742.69 | 0          | 0    | 0          | 0     | 1,311.30      | 742.69        |
| Intracoastal           | Ν       | 338.54   | 74.37    | 119.47 | 0          | 0    | 0          | 0     | 74.37         | 119.47        |
| Peach Creek            | Ν       | 0.41     | 0        | 0.09   | 0          | 0    | 0          | 0     | 0             | 0.09          |
| Ward Creek             | Ν       | 2,202.83 | 1,156.81 | 520.78 | 0          | 0    | 0          | 0     | 1,156.81      | 520.78        |
| West Laird Drain       | Ν       | 274.95   | 102.53   | 24.12  | 0          | 0    | 0          | 0     | 102.53        | 24.12         |
| * Cumulative (04 - 07) |         |          |          |        |            |      |            | Total | 6,846.09      | 3751.76       |

Cumulative (04 - 07)

\*\* From Total

# **2007 Conservation Easements**

The Beckrich Road Extension, Breakfast Point K-8 Public School, Panama City Beach Mixed Use Development, WaterSound North and Pier Park Loop Road onsite and offsite conservation easements have been completed. The Beckrich Road Extension, Breakfast Point K-8 Public School and Panama City Beach Mixed Use Development all occur in the Highway 98 subbasin which does not have a Conservation Unit and therefore each of these projects do not have a conservation unit conservation easement requirement as per 14.c. of SAJ-86 and X.11. of the EMA. Pier Park Northwest Hotel and West Bay Landings recently completed permitting, have not commenced construction to date and as per the individual project authorizations that link onsite and offsite easements to "prior to commencement of construction," do not have onsite and offsite easements yet recorded. Pier Park Northwest Hotel, West Bay Landings and Pier Park Loop Road conservation unit (Southwest West Bay CU) conservation easements have been completed.

#### **Mitigation Banks**

The Florida Department of Forestry (FDOF) and all Northwest Florida counties executed a burn ban that was in effect for virtually the entire growing season. As soon as the ban was lifted burns were implemented at both Devils Swamp and Breakfast Point mitigation banks. In addition, required mechanical operations were undertaken as directed by the mitigation banking instrument (MBI) for Phase II at Breakfast Point, and Phases I and II at Devils Swamp. At this point, the initial burning and all mechanical treatment for Phase I at Breakfast Point is complete. At Devils Swamp, the initial burning and all mechanical operations are complete for Phases I and II as per the MBI. A credit release request for these activities was submitted in 2007. All credit withdrawals per the individual project approvals are current. West Bay Landings and Pier Park NW are not included in the ledgers yet, but will be prior to commencement of construction.



#### **Other Mitigation**

- Lake Powell Headwaters CU: mechanical treatment performed in 2007, burn prescription written and scheduled for a controlled burn.
- South American Swamp CU: mechanical treatment performed in 2007, burned required acreage plus 25 additional surrounding acres.
- Southwest Westbay CU: mechanical treatment performed, first burn completed.

#### **Breakfast Point Mitigation Bank**

#### FDEP Permit Number 0227473-001

#### November 28, 2007

| Name  | Release Mod / Impact<br>Permit # | lssuing<br>Agency | Ledger<br>Modification | Credits<br>Added | Credits<br>Used | Balance |
|-------|----------------------------------|-------------------|------------------------|------------------|-----------------|---------|
| BPMB  | Release Phase I                  | FDEP              | 3-17-2006              | 16.63            |                 | 16.63   |
| BPMB  | Release Phase II                 | FDEP              | 3-17-2006              | 67.69            |                 | 76.29   |
| NG    | 03-0233723-002-EA                | FDEP              | 3-27-2006              |                  | 8.6             | 67.69   |
| HW    | 03-244084-002-EA                 | FDEP              | 3-28-2006              |                  | 6.48            | 61.21   |
| РСВСР | 03-0209847-005-EA                | FDEP              | 3-29-2006              |                  | 6.28            | 54.93   |
| BRE   | 03-270076-003-EA                 | FDEP              | 1-29-2007              |                  | 0.21            | 54.72   |
| PPLR  | 03-0236383-001-EA                | FDEP              | 5-2-2007               |                  | 6.58            | 48.14   |
| K-8   | 03-0258023-006-EA                | FDEP              | 11-28-2007             |                  | 0.96            | 47.18   |
| MUD   | 03-0258023-009-EA                | FDEP              | 11-28-2007             |                  | 0.40            | 46.78   |

#### **Breakfast Point Mitigation Bank**

#### U.S. Army Corps of Engineers # SAJ-2004-1865 (NW-GAH)

#### November 28, 2007

| Name  | Release Mod / Impact Permit<br># | lssuing<br>Agency | Ledger Modification | Credits<br>Added | Credits<br>Used | Balance |
|-------|----------------------------------|-------------------|---------------------|------------------|-----------------|---------|
| BPMB  | Release Phase I                  | COE               |                     | 16.63            |                 | 16.63   |
| BPMB  | Release Phase II                 | COE               |                     | 59.66            |                 | 76.29   |
| NG    | SAJ-2004-8077                    | COE               |                     |                  | 8.6             | 67.69   |
| HW    | SAJ-2004-10294                   | COE               |                     |                  | 6.48            | 61.21   |
| РСВСР | SAJ-2004-3965                    | COE               |                     |                  | 6.28            | 54.93   |
| WTRFL | SAJ-2004-7095                    | COE               |                     |                  | 1.5             | 53.43   |
| FBPTR | SAJ-2004-8222                    | COE               |                     |                  | 0.8             | 52.63   |
| PPD   | SAJ-2004-8221                    | COE               |                     |                  | 0.32            | 52.31   |
| BRE   | SAJ-2006-6671                    | COE               |                     |                  | 0.21            | 52.10   |
| PPLR  | SAJ-2006-9182                    | COE               |                     |                  | 6.58            | 45.52   |
| K-8   | SAJ-2006-6658                    | COE               |                     |                  | 0.96            | 44.56   |
| MUD   | SAJ-2007-1364                    | COE               |                     |                  | 0.40            | 44.16   |

## Devil Swamp Mitigation Bank Permit Number 0227475-001 January 17, 2008

#### Total Potential Credits = 526.8\*

| Name | Release Mod /<br>Impact Permit # | lssuing<br>Agency | Ledger<br>Modification | Credits<br>Added | Credits<br>Used | Balance |
|------|----------------------------------|-------------------|------------------------|------------------|-----------------|---------|
| DSMB | Release Phase I                  | DEP               | July 9, 2007           | 46.3             |                 | 46.3    |
| WSN  | 0221322-019-EA                   | DEP               | Nov. 28, 2007          |                  | 1.57            | 44.73   |
|      |                                  |                   |                        |                  |                 |         |

### Devil Swamp Mitigation Bank Permit Number SAJ-2004-1864 January 17, 2008

#### Total Potential Credits = 526.8\*

| Name | Release Mod /<br>Impact Permit # | Issuing Agency | Ledger<br>Modification | Credits Added | Credits Used | Balance |
|------|----------------------------------|----------------|------------------------|---------------|--------------|---------|
| DSMB | Release Phase I                  | COE            |                        | 46.3          |              | 46.3    |
| WSN  | SAJ-2002-679                     | COE            |                        |               | 1.57         | 44.73   |
|      |                                  |                |                        |               |              |         |

