**FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION** 

Division of Water Resource Management, Bureau of Watershed Management

CENTRAL DISTRICT • MIDDLE ST. JOHNS RIVER BASIN

# **TMDL Report Dissolved Oxygen TMDL for Crane Strand Drain (WBID 3014)**

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**<http://www.dep.state.fl.us/water/tmdl/index.htm>**

**Identification of Impaired Surface Waters Rule** 

**<http://www.dep.state.fl.us/water/tmdl/docs/AmendedIWR.pdf>**

**STORET Program** 

**<http://www.dep.state.fl.us/water/storet/index.htm>**

**2000 305(b) Report** 

**<http://www.dep.state.fl.us/water/305b/index.htm>**

**Criteria for Surface Water Quality Classifications** 

**<http://www/dep.state.fl.us/legal/legaldocuments/rules/ruleslistnum.htm>**

**Basin Status Report for the Middle St. Johns River Basin [http://www.dep.state.fl.us/water/tmdl/stat\\_rep.htm](http://www.dep.state.fl.us/water/tmdl/stat_rep.htm) Water Quality Assessment Report for the Middle St. Johns River Basin [http://www.dep.state.fl.us/water/tmdl/stat\\_rep.htm](http://www.dep.state.fl.us/water/tmdl/stat_rep.htm) Allocation Technical Advisory Committee (ATAC) Report <http://www.dep.state.fl.us/water/tmdl/docs/Allocation.pdf>**

## *U.S. Environmental Protection Agency, National STORET Program*

**<http://www.epa.gov/storet/>**

# <span id="page-8-0"></span>**Chapter 1: INTRODUCTION**

#### **1.1 Purpose of Report**

This report presents the Total Maximum Daily Load (TMDL) for pollutants (Biochemical Oxygen Demand and Total Nitrogen) that cause low Dissolved Oxygen (DO) concentrations in the Crane Strand Drain, a canal located in the southern section of the Middle St. Johns River Basin. The Crane Strand Drain, known locally as the Crane Strand Canal, was verified as impaired for DO based on the results of sampling and analysis carried out between 1996 and 2002. These results revealed that 25% of the DO values measured during the planning period and 37% of the DO values measured during the verified period were below the Class III DO criterion of 5 mg/L. The Crane Strand Drain was subsequently included on the Verified List of Impaired Waters that was adopted by Secretarial Order in May 2004. The TMDL for the Crane Strand Drain establishes the allowable loadings that would restore the waterbody, so that it meets its applicable water quality criteria for DO.

#### **1.2 Identification of Waterbody**

The Crane Strand Drain sub-basin is located in central Florida, approximately 2 miles northeast of the city of Orlando (**Figure 1.1).** It is part of the Econlockhatchee River Planning Unit of the Middle St. Johns River Basin. The Crane Strand Drain flows east for approximately 1.6 miles before making an almost 90 degree bend, and then travels an additional 4 miles in a south and southeasterly direction. It is a tributary of the E-4 Canal in the Crane Strand sub-basin, which flows east into the northeastwardly flowing Little Econlockhatchee River. The Little Econlockhatchee River is approximately 14.8 miles long, with a drainage area of 45,420 acres. It is the longest tributary of the 35.8 mile-long Econlockhatchee River (FDEP, 2003).

Seventy five percent (75%) of the 7.66-square-mile (mi<sup>2</sup>) drainage area of the Crane Strand Drain is located in Orange County, and the remaining 25% (the central-north and northeast corner) is in Seminole County **(Figure 1.2).** The Crane Strand Canal originates as a channel in a 0.7 square mile channelized wetland area in the northwest section of the sub-basin. The northern half of this former wetland is in Seminole County, with the Crane Strand Canal partitioning it on the county line. No major population jurisdictions are completely within this sub-basin, but it includes parts of Casselberry, a city with a total population 22,629, and Winter Park, a city of 24,090, which extends down the sub-basin's west side. At the northeast corner of the basin is Goldenrod, a census designated place with a population of 12,871. The Crane Strand Drain watershed contains 3.6% of Casselberry, 14% of Winter Park, and 46% of Goldenrod's land areas. Proximity to the city of Orlando is a major factor contributing to the sub-basin's high level of development.

For assessment purposes, the Department has divided the Middle St. Johns River Basin into water assessment polygons with a unique **W**ater**b**ody **Id**entification (WBID) number for each watershed or stream reach. Crane Strand Drain lies within WBID 3014. There are a total of 361 WBIDs in the Middle St. Johns River Basin; this TMDL only addresses WBID 3014.



#### <span id="page-9-0"></span>Figure 1.1. Location of Crane Strand Drain (WBID 3014)

#### **1.3 Background**

This report was developed as part of the Florida Department of Environmental Protection's (Department) watershed management approach for restoring and protecting state waters and addressing TMDL Program requirements. The watershed approach, which is implemented using a cyclical management process that rotates through the state's fifty-two river basins over a five-year cycle, provides a framework for implementing the TMDL Program–related requirements of the 1972 federal Clean Water Act and the 1999 Florida Watershed Restoration Act (FWRA, Chapter 99-223, Laws of Florida).



#### <span id="page-10-0"></span>Figure 1.2 Crane Strand Drain (WBID 3014) and local canals, streams, and lakes

A TMDL represents the maximum amount of a given pollutant that a waterbody can assimilate and still meet water quality standards, including its applicable water quality criteria and its designated uses. TMDLs are developed for waterbodies that are verified as not meeting their water quality standards. TMDLs provide important water quality restoration goals that will guide restoration activities.

This TMDL Report will be followed by the development and implementation of a Basin Management Action Plan, or BMAP, to increase the amount of Dissolved Oxygen and reduce causative pollutants responsible for the verified impairment of Crane Strand Drain (WBID 3014). These activities will depend heavily on the active participation of the St. Johns River Water

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Management District, local governments, businesses, and other stakeholders. The Department will work with these organizations and individuals to undertake and continue reductions in the discharge of pollutants and achieve the established TMDL for this waterbody.

#### *1.3.1 Development of TMDL*

This TMDL was developed in cooperation with the St. Johns River Water Management District, Orange County Public Works Department, Seminole County Public Works, and the City of Winter Park. There was also active coordination with a variety of local stakeholders throughout the TMDL development process. This included meetings and teleconference discussions between the Orange County Storm Water Management Division and FDEP's Watershed Planning and Coordination Section. There were also regular meetings between DEP officers, Seminole County officials, Environmental Advocacy Groups, consultants, and other stakeholders who volunteered to participate or whose participation was requested

The major issue related to the Crane Strand Drain throughout the TMDL development process was whether it should be classified as an 'urban ditch,' and whether such a classification would result in a TMDL no longer being required. The question was primarily related to whether an urban ditch was a 'water of the state.' The conclusion was that because the Crane Strand Drain is not separated from the Little Econlockhatchee River system by a control structure, it must be considered as a water of the state of Florida.

# <span id="page-12-0"></span>**Chapter 2: DESCRIPTION OF WATER QUALITY PROBLEM**

#### **2.1 Statutory Requirements and Rulemaking History**

Section 303(d) of the Federal Clean Water Act requires states to submit to the EPA a list of surface waters that do not meet applicable water quality standards (impaired waters) and establish a TMDL for each pollutant source in each of these impaired waters on a schedule. The Department has developed these lists, commonly referred to as 303(d) lists, since 1992. The list of impaired waters in each basin is also required by the FWRA [Subsection 403.067(4), Florida Statutes (F.S.)], and the list is amended annually to include updates for each basin statewide.

Florida's 1998 303(d) list included 24 waterbodies in the Middle St. Johns River Basin.However, the FWRA (Section 403.067, F.S.) stated that all previous Florida 303(d) lists were for planning purposes only and directed the Department to develop, and adopt by rule, a new science-based methodology to identify impaired waters. After a long rule-making process, the Environmental Regulation Commission adopted the new methodology as Chapter 62-303, Florida Administrative Code (F.A.C.) (Identification of Impaired Surface Waters Rule, or IWR), in April 2001. The list of waters for which impairments have been verified using the methodology in the IWR is referred to as the Verified List.

#### **2.2 Information on Verified Impairment**

The Department has used the IWR to assess water quality impairments in the Crane Strand Drain (WBID 3014) and has verified the impairments for low DO, with BOD as the causative pollutant (**Tables 2.1** and **2.2**). The Crane Strand Drain stream was verified as impaired for DO because, based on the analysis results, there is at least 90% confidence that the exceedance rate is greater than or equal to 10 percent. The data are based on samples collected between the years of 1999 and 2002. The BOD criteria for Class III fresh water is that BOD shall not be increased so as to cause DO to be depressed below the applicable DO criterion, and in no case, shall it be great enough to cause nuisance conditions. The existence of elevated BOD (mean and median values > 2.0 mg/L) led to the conclusion that BOD levels were a major negative influence on the DO concentrations.



#### <span id="page-13-0"></span>Table 2.1 Verified Impaired Segments in the Crane Strand Drain

Note: The parameters listed in Table 2.1 provide a complete picture of the impairment in the Crane Strand Drain, but this TMDL only addresses the DO and BOD impairment.

#### Table 2.2. Summary of Dissolved Oxygen Data for Crane Strand Drain, WBID 3014



# <span id="page-14-0"></span>**Chapter 3. DESCRIPTION OF APPLICABLE WATER QUALITY STANDARDS AND TARGETS**

#### **3.1 Classification of the Waterbody and Criteria Applicable to the TMDL**

Florida's surface waters are protected for five designated use classifications, as follows:



#### *3.1.1 Applicable Water Quality Standards and Numeric Water Quality Target*

#### *3.1.1.1 Interpretation of Narrative Nutrient Criterion*

Crane Strand Drain (WBID 3014) is considered a Class III waterbody, with a designated use of recreation, propagation, and maintenance of a healthy, well-balanced population of fish and wildlife. The Class III water quality criterion applicable to the impairment addressed by this TMDL is that dissolved oxygen shall not be less than 5.0 mg/L, with normal daily and seasonal fluctuations above these levels maintained. The BOD (Biochemical Oxygen Demand) shall not be increased to exceed values that would cause the dissolved oxygen to be depressed below the established DO limit, and in no case shall it be great enough to produce nuisance conditions.

#### *3.1.1.2 Relationship between DO, Nutrients, and BOD*

After verification of the low dissolved oxygen in Crane Strand Drain, the Department identified the causative pollutants by investigating those parameters typically responsible for depressed DO. These include nutrients (nitrogen and phosphorus) and biochemical oxygen demand (BOD). Although there is an expectation that one should find a relationship between the causative pollutants and DO data, it is difficult to establish such a relationship with some parameters without extensive data collection.

There is a known inverse relationship between average BOD and DO (with an elevated average BOD one would expect to see depressed DO concentrations in a stream). However, there are many other factors responsible for temporal and spatial variation in DO (atmospheric interchange, plant respiration, mud respiration, and plant photosynthesis) and BOD concentrations. This is likely the reason why there was no statistically significant relationship

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between DO and BOD when looking at a sample by sample analysis of the Crane Strand Drain sample data **(Figure 3.1)**. Even a sudden drop in BOD is not always matched by a corresponding increase in DO (Gray, 2004). The limited amount of samples collected (and lack of continuous sampling throughout the day) in the Crane Strand Drain also made it more difficult to observe a correlation.

#### Figure 3.1. Relationship between DO and BOD



**Relationship Between BOD and Dissolved Oxygen Crane Strand Drain(WBID 3014) Sample Stations Between 1999 and 2002** 

To identify causative pollutants, the Department uses screening level concentrations set at the 70<sup>th</sup> percentile of STORET data from 1970 to 1987. The screening levels for streams are 2.0 mg/L for BOD5, 1.6 mg/L for Total Nitrogen and 0.22 mg/L for Total Phosphorus. For the reason outlined above, even though no specific relationship between BOD and DO was observed, it is well established that high BOD is associated with depressed dissolved oxygen. Thus, the fact that the median BOD concentration of the Crane Strand Drain exceeded the screening level of 2 mg/L provides evidence that BOD was a factor in the low DO levels. It is thus determined that the screening level of less than 2 mg/L BOD should be the target for subbasin remediation.

#### <span id="page-16-0"></span>Figure 3.2. Relationship between DO and Total Phosphorus



**Relationship Between DO and Total Phosphorus Crane Strand Drain 1999 through 2002**

#### Figure 3.3. Trends in Nutrient, DO, and BOD Concentrations, Crane Strand Drain



Note: Multiple data points on a given day indicate several samples taken at various sample stations on Crane Strand Canal.

#### <span id="page-17-0"></span>Figure 3.4. Relationship between DO and Total Nitrogen



**Total Nitrogen vs. Dissolved Oxygen Crane Strand Drain (WBID 3014) (Results from stream sampling performed 1999 thru 2002 and in 2005)**

There was also no observed relationship between DO and Total Phosphorus **(Figure 3.2)**. However, there is an inverse relationship between dissolved oxygen and Total Nitrogen **(Figure 3.3)**. Although correlation between individual DO and TN samples **(Figure 3.4)** is much stronger than between DO and BOD or between DO and Total Phosphorus, the coefficient of determination (R<sup>2</sup> of **Equation 3.1**) of approximately 0.4 indicates that other variables affect DO levels in the creek. Of the components of Total Nitrogen, there is relatively little correlation observed between Nitrate and DO **(Figure 3.5),** while the relationship between TKN and DO is slightly better than that with TN **(Figure 3.6)**

**Equation 3.1** TN = -.4095 LN (DO) + 1.4434 R<sup>2</sup> = .4098

Where,  $TN = Total Nitrogen Concentration (mg/L), and$ DO = Dissolved Oxygen Concentration (mg/L)

Solving the above equation at the Class III freshwater criterion (a DO of 5 mg/L) gives a resulting TN concentration =  $0.784$  mg/L. By performing a similar analysis with the TKN regression equation, we find that TKN equals  $0.623$  mg/L at  $DO = 5$ . It should be noted that these target TN and TKN values are below the Department's screening level for TN (1.6 mg/L). However, based on data collected in Crane Strand Drain, a Total Nitrogen concentration of 1.6 mg/L would result in DO levels in Crane Strand Drain significantly below the DO criterion. Thus, the Department set the target TN load at 0.78 mg/L.



#### <span id="page-18-0"></span>Figure 3.5. Relationship between DO and Nitrite-Nitrate

#### Figure 3.6. Relationship between DO and TKN



**Crane Strand Drain, Dissolved Oxygen vs. TKN**

# <span id="page-19-0"></span>**Chapter 4: ASSESSMENT OF SOURCES**

#### **4.1 Types of Sources**

An important part of the TMDL analysis is the identification of pollutant source categories, source subcategories, or individual sources of low dissolved oxygen in the watershed and the amount of pollutant loading contributed by each of these sources. Sources are broadly classified as either "point sources" or "nonpoint sources." Historically, the term point sources has meant discharges to surface waters that typically have a continuous flow via a discernable, confined, and discrete conveyance, such as a pipe. Domestic and industrial wastewater treatment facilities (WWTFs) are examples of traditional point sources. In contrast, the term "nonpoint sources" was used to describe intermittent, rainfall driven, diffuse sources of pollution associated with everyday human activities, including runoff from urban land uses, agriculture, silviculture, and mining; discharges from failing septic systems; and atmospheric deposition.

However, the 1987 amendments to the Clean Water Act redefined certain nonpoint sources of pollution as point sources subject to regulation under the EPA's National Pollutant Discharge Elimination Program (NPDES). These nonpoint sources included certain urban stormwater discharges, including those from local government master drainage systems, construction sites over five acres, and a wide variety of industries (see **Appendix A** for background information on the federal and state stormwater programs).

To be consistent with Clean Water Act definitions, the term "point source" is used to describe traditional point sources (such as domestic and industrial wastewater discharges) and stormwater systems requiring an NPDES storm water permit when allocating pollutant load reductions required by a TMDL. However, the methodologies used to estimate nonpoint source loads do not distinguish between NPDES stormwater discharges and non-NPDES stormwater discharges, and as such, this source assessment section does not make any distinction between the two types of stormwater.

#### **4.2 Potential Sources of BOD and Low DO in Crane Strand Drain (WBID 3014) Watershed**

#### *4.2.1 Point Sources*

There are four permitted wastewater facilities located in Crane Strand Drain (WBID 3014) including one domestic wastewater treatment facility, two industrial wastewater facilities, and one ground water remediation plant **(Table 4.1).** However, only two of the facilities (City Industries Groundwater Extraction and Treatment Plant and CEMEX/Goldenrod Concrete Batch Plant) are authorized to discharge to surface waters. City Industries Groundwater Extraction and Treatment Plant is authorized to discharge into the drain at the eastern boundary of the Sears property and is required to provide extensive effluent analyses (Black and Veatch, 2004)**.** CEMEX/Goldenrod Concrete Batch Plant is the other NPDES faclitiy, and is authorized to under a general permit for concrete batch plants. Based on discussion with permitting staff, neither wastewater facility is expected to discharge significant concentrations of nutrients or BOD.



#### <span id="page-20-0"></span>Table 4.1. Point Sources in Crane Strand Drain (WBID 3014)

The only domestic wastewater discharge in the basin is the Winter Park Estates Wastewater Treatment facility. The Winter Park Estates treatment facility is an extended aeration facility, which is a type of secondary (biological) treatment. While reclaimed water from this plant is reused as irrigation water, the reclaimed water is a potential nonpoint source to the drain because three of its four irrigation sites are in Crane Strand Drain **(Table 4.2)**. One of these sites, the Interlachen Country Club, is a channelized wetland where it is possible that some of the applied effluent reaches the Crane Strand Canal through means of interflow and surface runoff. The results of chemical analyses of the Winter Park Wastewater Treatment Facility's reclaimed irrigation water show the BOD load is below regulatory limits. However, it should be noted that there has been a significant increase in reclaimed water BOD since October 2002 **(Figure 4.1** and **Table 4.3).** More analysis of the watershed system is required to determine if reclaimed water makes any contribution to the depressed DO in the Crane Strand Drain.

#### Table 4.2. Reclaimed Water Irrigation in Crane Strand Drain (WBID 3014)

## **Locations Receiving Reclaimed Water Irrigation from Winter Park Estates Treatment Plant**

**1. Interlachen Country Club (This is the Large Crane Strand Drain Golf Course): Permitted for 0.190 Million Gallons per Day (MGD)** 

**2. Winter Park Pines Golf Course (It is ½ mile South of treatment plant. It is in Lake Baldwin Outfall WBID, 3023A): Permitted 0.155 MGD** 

**3. Cadyway/Showalter Field (this is a park South of Interlachen golf course, a few blocks South of Aloma Avenue): Permitted for .120 MGD** 

**3. Glen Haven Memorial Park Cemetery (In Crane Strand Drain just northwest of the Interlachen golf course) Permitted for 0.150 MGD** 

#### <span id="page-21-0"></span>Figure 4.1 BOD Trends in BOD Land Applied Reclaimed Water, Crane Strand Drain



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#### **4.2.1.1 Estimating Point Source Loads**

Based on past records, there are no wastewater discharges from permitted facilities that would be expected to decrease dissolved oxygen.

#### **4.2.1.2 Municipal Separate Storm Sewer System Permittees**

The stormwater collection systems owned and operated by Orange County Public Works [with Florida Department of Transportation (DOT) as the co-permitee] and Seminole County Public Works Department are covered by separate NPDES municipal storm sewer system (MS4) permits. There are no Phase 2 MS4 permittees in the sub-basin.

#### **4.2.2 Land Uses and Nonpoint Sources**

Because land uses in Crane Strand Drain are essentially urban in nature, most of the nonpoint source runoff is consistent with an urban environment. With the only agriculture existing in the form of seven acres (0.14% of the sub-basin) devoted to citrus crops, there are almost no nonpoint sources of BOD or TN from production agriculture (horticulture, food crops or livestock) in the basin. The main nonpoint sources include runoff and erosion from developed areas, small-scale construction, residential and commercial fertilizer use, pets, and residential septic failure or poor design.



#### <span id="page-22-0"></span>Table 4.3 Concentrations of BOD of Land Applied Effluent

#### **4.2.2.1 Land Uses**

Land use categories in the Crane Strand Drain watershed were aggregated using the simplified Level 1 codes (Table 4.4). By far the largest Level 1 land use is "Urban and Built-up" (81%). Based on Level 2 codes (Table 4.5), urban and built-up land uses are comprised of (in order of highest to lowest) High Density Residential (44%), Commercial (12%), Medium Density

<span id="page-23-0"></span>Residential (11%), Industrial (6%), Institutional (4.18%), and Low density Residential (1.34%). If the Level 1 Category of Transportation, Communication, and Utilities (3%) is added to the "Urban and Built-up," primarily human land uses constitute over 84% of the basin.



Table 4.4 Level 1 Land Uses in Crane Strand Drain

Primarily non-human land use includes wetland (9%), upland forest (2.63%), rangeland (1.84%), barren land (0.19%) and citrus tree agriculture (0.14%). "Wetland" is ranked highest in the subbasins' primarily non-human land-use, indicative of the fact that much of the sub-basin was developed around a wetlands **(Figures 4.2, 4.3, and 4.4)**. Based on an analysis of Land Use percentages for the sub-basin and the corresponding Event Mean Concentrations **(Table 4.6)**, the three largest land use contributors of both BOD and Total Nitrogen from storm runoff are high density residential, commercial, and medium density residential.

#### Table 4.5 Classification of Level 2 Land Use Categories in Crane Strand Drain (WBID 3014) Watershed







#### <span id="page-24-0"></span>Table 4.6 Land Use Categories for Modeling and Corresponding Relative EMC Pollutant Contributions

#### **4.2.3 Modeling Nonpoint Source Loading**

#### **4.2.3.1 Estimating Flow**

The determination of nonpoint source loading requires an estimation of stream flow rate as well as the concentration of pollutant. Although there has been no continuous flow monitoring of the Crane Strand Drain, flow measurements were recently made at two STORET sampling stations in the sub-basin. In addition, a United States Geological Survey (USGS) gage station downstream of the confluence of the Crane Strand Drain with the E-4 canal proved extremely useful in estimating historical flow within the Crane Strand Drain. This method of estimation was tested utilizing other downstream gages. This was done by comparing the regression predicted flow with recorded flow from three USGS gage stations located within the Little Econlockhatchee River basin **(Figure 4.5b)**. The stream flow estimates were derived as follows.

Flow measurements were made at four stations on February 24, 2005, using a wading rod and flow meter. The flow at an upstream STORET site (20010196) and a downstream STORET site (20010393) on Crane Strand Drain were measured as 2.13 and 4.94 cfs, respectively. In addition, flow was measured at Lake Corrine Outfall (LCO) Canal (a tributary of the E-4 Canal) and Azalea Park/Colonial Blvd (upstream on the E-4 Canal, before it joins with the Crane Strand Drain and the Lake Corrine Outfall Canal). These flows were measured as 1.03 and 3.41 cfs, respectively.

#### <span id="page-25-0"></span>Figure 4.2 Northwest Crane Strand Drain (WBID 3014) sub-basin in 1940



Figure 4.3 Northwest Crane Strand Drain (WBID 3014) subbasin in 1966



Figure 4.4 Northwest Crane Strand Drain (WBID 3014) subbasin with Northwest channelized wetland in 1999



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On this same day, the gaged flow at the USGS Banner Dam Station (STA 2233460) was recorded as 11 cfs **(see Figures 4.5a and 4.5b).** The sum of the flows at STORET site 20010393, the LCO Canal, and Colonial Blvd E-4 is 9.4 cfs. Because there were no substantial rainfall prior to or on the day of monitoring, the difference can be attributed to the contributions from the drainage areas between where the flow measurements were made. The distance between STORET 20010196, LCO Canal, and the Colonial Blvd E-4 field measurements and the Banner Dam Gage Station are 1.7, 0.8 and 0.9 miles, respectively.

There was also an obvious relationship observed between drainage areas and flows, which was validated through regression analysis. Such relationships have been extensively observed for low flow conditions in Florida (Rumenik and Grubbs, 1996). Thus, a relationship between drainage area and flow within the basin was established based on the flow measurements taken on 2/24/05. Utilizing the flows and areas listed in **Table 4.7a** resulted in regression equations 4.1 and 4.2, with excellent coefficient of determinations (R<sup>2</sup>) (Figure 4.6a).

The regression equations developed were tested on USGS stations where continuous data have been collected continuously for over a year. This was possible with USGS station 2233475 (with 9 years of collected daily flow) and Banner Dam (USGS station 2233460), with 3 years of collected daily flow. The distance between these two stations is 6.5 miles. Because the comparison was limited by the duration of data collection at Banner Dam, it was decided to carry out the comparison for the three-year period between 3/31/02 and 3/30/05. The predicted flow at STA 2233460 (Banner Dam) was determined utilizing a linear regression (Equation 4-1) in combination with the measured flow at STA 2233475. The predicted Banner Dam flow was compared to the actual measured flow **(Table 4.7b)**. **Figure 4.6b** illustrates that the percentage and values at low flow matched better than flows above the 60 percentile range. Although there was a difference in total flow of -6% over the three-year period, the errors for the individual

<span id="page-27-0"></span>Figure 4.5a STORET sample sites and Flow Measurement Sites on 2/24/05 (Flow meter and USGS gage)



Figure 4.5b USGS Gage Stations in the Little Econlockhatchee Basin



#### <span id="page-28-0"></span>Figure 4.6a Regression relationship between Flow Data and Drainage Area



**Flow in watershed with Banner Dam Outlet Related to Sub Basin Area as measured on 2-24-05**

#### Table 4.7a Estimation of Crane Strand Drain Flow Based on downstream USGS Station flow



#### **Flow Measurements vs Calculated**

<span id="page-29-0"></span>

years were -9.8%, -29.7%, and +10.7%. Most of the error is associated with high flow conditions.

**Equation 4-1** Flow (cfs) =  $1.357 \times 10^{-3}$  x Area (Acres) - .67886 with an R<sup>2</sup> = .9997.

Because of the proximity of the Banner Dam station to the stations we wished to simulate in Crane Strand Drain, the Banner Dam Station was used to predict flow in Crane Strand Drain and the flow at STA 2233475 was not included in the regression equation. In an attempt to include only local stations that have a greater chance of having experienced the same precipitation events, the revised regression equation **(Equation 4.2)** used for Crane Strand Drain flow did not utilize flow rates further downstream. Because the average distances between stations is less than 1/3 the distance between the tested USGS Stations 2233475 and 2233460 (Banner), it is believed that the error will be much lower.

**Equation 4-2** Flow (cfs) =  $1.319 * 10^{-3}$  x Area (acres) - .54327 with an R<sup>2</sup> = .9931

#### Figure 4.6b Analysis of 3 years of Predicted versus Actual Flow at STA 2233460 (Banner Dam).



#### <span id="page-30-0"></span>Table 4.7b Error associated with Extended Period Flow Estimation using regression equation.



It is believed that peak flows associated with high intensity storms, especially those of short duration, will deviate from this formula, but because of the proximity of the USGS gage station to the Crane Strand Drain, the estimates should still remain acceptable. The errors in the empirical equations exist because these equations do not explicitly contain terms for important factors such as land use, land management, soil types, slopes, surface storage, antecedent moisture condition, surface roughness, and length of flow. But, because they are based on known flows in the same region with similar physical characteristics, some of the listed factors are handled implicitly.

It should be noted that this equation's usefulness is to provide an approximate continuous flow for Crane Strand Drain for model simulation, with emphasis on low flow conditions (which was the condition on 2-24-05). The proportionality between areas and peak flows has not been established and empirical equations are likely more complex (e.g., would include slope and other factors). Although these area-based empirical equations provide useful flow estimates for ungaged streams, the Department acknowledges that the best understanding of the basins require physical monitoring of streams and actual measured flows. It is recommended that measurements be taken on a regular basis within the sub-basin to further establish relationships between flows within the basin, as well as establish a site-specific database.

Because stream flow at the USGS Banner Dam station was available beginning in late 2001, only three years of stream flow at the Crane Strand Drain sample stations was simulated **(Figure 4.7).** But, as was indicated in the section above, STA 2233460 could be predicted for earlier years utilizing STA 2233475 data (which is available for years 1996 through present) and longer simulations can be performed with the additional error associated with predicted data.

#### <span id="page-31-0"></span>Figure 4.7 Utilizing Flow Data from USGS gage Station to generate 3 years of flow data for sampling stations within the Crane Strand Drain.



**Estimated Flow in Crane Strand Drain Utilizing Regression Relationship to Daily Banner Dam Monitored Flow**

#### <span id="page-32-0"></span>*4.2.3.1.1 Estimating Base Flow*

Base flow was estimated for the stations within Crane Strand Drain by first predicting base flow for USGS STA 2233460 with the use of the computer program 'Baseflow for SWAT,' From the base flow of STA 2233460, the previously developed regression equation was used to determine the flow within Crane Strand Drain on a daily basis **(Figures 4.8 and 4.9).** The successful estimation of total stream flow in the Crane Strand Canal provided a means of calibrating and validating the computer model used to simulate the sub-basin hydrology. The base flow is utilized as an input time series in the SWMM model.

#### Figure 4.8. Base flow data obtained from Banner Dam USGS data, utilizing the SWAT Baseflow program.



**Determination of Banner Baseflow from Annual Stream flow data (Utilizing SWAT for Baseflow)**

#### *4.2.3.2 SWMM Model*

The Storm Water Management Model (SWMM), Version 5.0 was used to simulate the Crane Strand Drain's water quantity and quality. SWMM can simulate individual storm events with a time step of a few minutes, or a continuous simulation over an extended period of time (USEPA, 1997). SWMM includes the hydrologic processes of rainfall, surface and subsurface runoff, flow routing through a drainage network, storage and treatment. SWMM is composed of three groups of elements: hydrologic, hydraulic, and quality. The hydrologic elements include rain gages, subcatchments, aquifers, and snow packs. The hydraulic elements include vehicles to move and store water and are grouped into links or nodes. Links (which handles flow

#### <span id="page-33-0"></span>**FINAL REPORT Middle St. Johns River Basin, Crane Strand Drain, WBID 3014, DO**

#### Figure 4.9. Base flow data obtained generated for Crane Strand Drain Sample Stations utilizing established flow relationship with Banner Dam flow.



**Estimated Base flow of Crane Strand Drain Sample Sites (Based on Regression Relationship with Basin Area & Banner Flow)**

mechanisms) include conduits (streams and pipes), pumps, orifices, weirs, and outlets. Nodes (which are turning points, storage points, receiving or discharge points) include junctions, outfalls, dividers, and storage units. The SWMM computer model requires the subcatchment properties of percent imperviousness, infiltration rate, depression storage, and surface roughness (USEPA, 1988). It also requires other inputs such as stream or conduit geometry (shape, width, depth, side slopes), landuses, base flow, base flow concentrations, and Event Mean Concentrations (EMCs) by landuse. These basic components were used to represent the Crane Strand Drain, and are shown **(Figure 4.10**) as they appear in the Windows-based SWMM (USEPA, 2005), with a backdrop transferred from GIS Arcmap. Input data for the simulations are shown in **Appendix E.** 

Although the sub-basin was initially divided into only four sections (or subcatchments), it was eventually divided into what would become 23 subcatchments for the reasons listed below:

- A greater number of subcatchments provide greater opportunities to utilize internal mechanisms to create storage and delay flow within the modeled basin. This more accurately simulate long-term storm effects and gives width to the flow hydrograph.
- Instead of lumping and averaging all properties within larger subcatchments, for each smaller subcatchment you can specify such parameters as area, infiltration rate, percent impervious area, slope, point of entry into conduit (stream), ground water characteristics, and landuses.

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Given that the SWMM model lumps the properties of each subcatchment, the best way to model an individual subcatchment with different characteristics is to create a new subcatchment. Of course, there is a balance between making subcatchment divisions and the time required to define each subcatchment. The benefits are also proportional to the degree of detail that you can describe for the different parameters related to each subcatchment. Other data inputs include stream widths and depths (from information obtained during stream flow measurements), surface slopes, areas, soils, landuse (information obtained from GIS shape files and maps), and rainfall data. **Table 4.8** displays the imperviousness factors associated with each landuse.

#### Figure 4.10 Basic Components of SWMM applied to Crane Strand Drain



**Data Required for Estimating BOD and TN Loadings.** To estimate TN and TP loadings from the Crane Strand Drain watershed using SWMM, the following data were collected:

*A. Rain precipitation data* were obtained from the weather stations located in Orange County, Orlando WSO Airport, (086638) and the Michael Dam Weather Station. **Table 4.9** depicts monthly average precipitation between 1971 and 2000, and **Figure 4.11** displays daily precipitation over a three-year period at the Orlando Airport Station. Because the Orlando Airport station is located over two miles from Crane Strand Drain, it was decided to also simulate the sub-basin with data from a nearer station (Michael dam). Unfortunately, only 2004 data were obtained from the Michael Dam station, and there were no data available during the period when the Crane Strand Drain sampling occurred. **Figure 4.12** shows the difference between the two stations for the year 2004.



#### <span id="page-35-0"></span>Table 4.8 Directly Connected Impervious Areas used in SWMM Model Simulation

#### Table 4.9 Monthly Average Precipitation, Maximum and Minimum Temperatures at Orlando WSO Airport Weather STA 086638 for period 1971 through 2000



The data show that there are distinct differences, but as would be expected, because high intensity storms can be very local in nature, some storms appear to have been missed by one or the other stations. Because the Michael STA is closer, it would be preferable to utilize the Michael data if they are of equal reliability. In any case, both stations should provide data to produce a reasonable simulation and mass balance. For the simulation, Orlando data were used for the years 2002 – 2003, and Michael Dam data were used for the year 2004.

#### <span id="page-36-0"></span>Figure 4.11 Daily Rainfall at Orlando WSO Airport (086638)



**Precipitation at Orlando Airport Weather Station**

#### Figure 4.12 Comparison between weather data from Michael Dam and Orlando Airport Stations



#### **Comparison of Precipitation from two Weather Stations**

<span id="page-37-0"></span>*B. Areas of different land use categories* in the Crane Strand Drain (WBID 3014) were obtained by aggregating GIS land use coverage based on the simplified Level 1 codes, as well as Level 2 code. These were applied to the sub-basin as a whole and to the divisions. These areas are listed in **Table 4.4 and Table 4.5** (for the entire watershed) and **Table 10** (examples for the watershed divisions required for the SWMM model). These tables shows percent distributions of each land use category in the watershed.



Table 4.10 Table Illustrating DCIA Calculations for Crane Strand Drain Drainage Area Sections (Used in the SWMM computer model)

Below is an example calculation of % Imperviousness for a Crane Strand Drain subcatchment section used in the SWMM model. The Landuse DCIA and the % of area in a given landuse were used in the calculation.



<span id="page-38-0"></span>*C. Percent impervious area of each land use category* is a very important parameter in estimating surface runoff using the SWMM model. Nonpoint pollution monitoring studies throughout the United States over the past fifteen years have shown that annual peracre discharges of urban stormwater pollution are positively related to the amount of imperviousness in land use (User's Manual: Watershed Management Model, 1998). Ideally, the *impervious area* is the area that does not retain water and therefore, 100 percent of the precipitation falling on the impervious area should become surface runoff. In practice, however, the runoff coefficient for impervious area typically ranges between 95 and 100 percent. Impervious runoff coefficients lower than this range were observed in the literature, but usually the number should not be lower than 80 percent. For pervious area, the runoff coefficient usually ranges between 10 and 20 percent. However, values lower than this range were also observed (User's Manual, 1998). In this study, the imperviousness was obtained by integrating information from **Tables 4.4 and 4.5, and 4.8** to develop a weighted average impervious figure, based on the relative landuses for the given WBID division.

It should be noted that the impervious area percentages do not necessarily represent the directly connected impervious area (DCIA). Using a single-family residence as an example, rain falls on rooftops, sidewalks, and driveways. The sum of these areas may represent 30 percent of the total area of the residential lot. However, much of the rain that falls on the roof drains to the grass and infiltrates to the ground or runs off the property, and thus does not run directly to the street. For the SWMM model DCIA was used to characterize Imperviousness according landuse (see **Table 4.8** for references).

To simulate infiltration, the SWMM model provides the user with the option of utilizing either the Horton Equation or the Green-Ampt Equation. The Green-Ampt equation was selected because the parameters required were more accessible. The parameters required by the Green-Ampt equation are the soil saturated hydraulic conductivity, the initial deficit (difference between initial moisture and soil porosity), and the soil suction (average values of soil capillary suction along wetting front). The GIS Soils Shape file (SSURGO Soils SJRWMD) was used to determine the percentage of the sub-basin soils in each of the area divisions. The required soil properties were calculated utilizing information from the NRCS Soils Manuals for Orange and Seminole Counties, as well as the GIS data files. The saturated hydraulic conductivity or permeability values were typically given in the form of a range, with final values estimated based on information about soil hydrologic group and drainage class. Based on the percentage of each soil in the sub-basin's section, weighted averages of these soil properties were calculated and these values were input to their respective subcatchment data file **(Table 4.11)**.



#### Table 4.11 Saturated Hydraulic Conductivities and Suction Heads used for Green-Ampt Infiltration Equation in SWMM

#### <span id="page-39-0"></span>**FINAL REPORT Middle St. Johns River Basin, Crane Strand Drain, WBID 3014, DO**

The Event Mean Concentrations used in the model (**Table 4.12**, ERD Report, 2003) were input into the "Landuse" section. The base flow concentrations for BOD, TN, and TP were determined by averaging the respective concentrations from the samples collected during the three "lowest flow" conditions **(Table 4.13).** The values obtained from this method compared well with the average ground water concentrations obtained for this WBID. For TP, the low flow average was 0.122 mg/L, whereas the ground water average was 0.115 mg/L. For TN the low flow average was 0.574 mg/L where the ground water average was 0.7 mg/L. These comparatively close values gave confidence that the BOD concentration, 1.63 mg/L, determined through the lowest flow method was a fair estimation (no ground water BOD data were available). The values also were in the range of literature **(Table 4.14, Duncan).** For the purpose of running the model, the individual base flow concentration of the sample station was modeled by inputting these base flows at the nodes representing those sample stations.



#### Table 4.12 Event Mean Concentrations Used in SWMM Model. (Table from Harper, 2003).

<b>STA</b> <b>Date</b>		Flow (CFS)	DO	<b>BOD</b>	TKN	$NO2-NO3$	TN (Calc)	ТP
6/5/02	196	0.41	3.95		0.480	0.190	0.670	0.150
3/18/02	196	1.59	6.10	2.50	0.590	0.170	0.760	0.140
2/24/05	196	2.12	7.10	0.51	0.580	0.220	0.800	0.110
6/5/02	357-University	0.82	8.80		0.320	0.027	0.347	0.160
3/18/02	357-University	3.17	10.57		0.390	0.130	0.520	0.140
2/23/05	357-University	3.92	9.10		0.400	0.150	0.550	0.120
6/5/02	393 - Goldenrod	1.11	4.45		0.400	0.032	0.432	0.120
3/18/02	393 - Goldenrod	4.29	6.26	2.40	0.430	0.120	0.550	0.110
2/24/05	393 - Goldenrod	4.90	6.99	0.89	0.510	0.120	0.630	0.110
6/5/02	394	0.68	7.45		0.360	0.031	0.391	0.093
3/18/02	394	2.64	8.25	2.10	0.390	0.180	0.570	0.089
2/23/05	394	3.26	9.85	1.40	0.510	0.160	0.670	0.120
<b>Average For STA 196</b>		1.37	5.72	1.51	0.550	0.193	0.743	0.133
<b>Average For STA 357</b>		2.64	9.49		0.370	0.102	0.472	0.140
Average For STA 393		3.43	5.90	1.65	0.447	0.091	0.537	0.113
<b>Average For STA 394</b>		2.19	8.52	1.75	0.420	0.124	0.544	0.101
<b>Overall Average</b>		2.41	7.41	1.63	0.447	0.128	0.574	0.122

<span id="page-40-0"></span>Table 4.13 Values Used in Determination of Crane Strand Drain (WBID 3014) Base Flow Concentrations.

Model output was transferred to an Excel spreadsheet and summarized in **Tables 4.15 and 4.16**. The results of the "water quantity" section of the model showed a good mass balance (a 5% difference in total flow between SWMM simulated stream flow and stream flow from the Banner Dam gage-based flow), **Table 4.16**. The cumulative flow matched well through the first months of simulation and began to deviate during the later months **(Figure 4.13)**. The flow hydrograph comparison **(Figure 4.14)** illustrates that there are multiple storm events where SWMM simulated higher flow than the gage, and there are a few gage-based storm flows that are much higher than the simulated SWMM simulation. The SWMM model was calibrated by changing the percent impervious areas input (there is a range of values available concerning impervious areas to be used for various land uses); the initial selected values that were on the high end of that range were replaced with lower ones to bring the peak flows from the SWMM simulation down. This is one of two parameters suggested by model developers for calibration to reduce peaks and volume of flow. Another parameter suggested for calibration is the width of overland flow path (reducing the width should increase the time span of the storm hydrograph). A factor that limits the impact of these calibration tools is the time step utilized in this application. Calibration has a greater impact where the time of concentration is larger than the modeled time step. For this modeling effort, the time step was fixed by the fact that daily rainfall data are used rather than a smaller time interval.

#### <span id="page-41-0"></span>Table 4.14 Ranges of Base Flow Concentrations, Literature Summary / Hugh Duncan



#### Figure 4.13 Modeling Cumulative Flow from Crane Strand Drain, 2002 through 2004



**Cumulative Flows from Crane Strand Drain (WBID 3014) 2002 through 2004**

<span id="page-42-0"></span>

#### Table 4.15 SWMM Output Comparison Table

#### Figure 4.14 Stream Flow From Crane Strand Drain (WBID 3014), Comparison between SWMM Simulation and Calculated flow based on Banner Dam, USGS Gage.



**Stream Flow out of Crane Strand Drain, SWMM Model Compared to Gage-Based Calculated Flow**



<span id="page-43-0"></span>

# <span id="page-44-0"></span>**Chapter 5: DETERMINATION OF ASSIMILATIVE CAPACITY**

#### **5.1 Overall Approach**

The overall approach is to model the existing BOD and Total Nitrogen loads utilizing the SWMM computer model, and then reduce loads of BOD and Total Nitrogen loads until the target DO would be expected to be met based on the target BOD and target TN. For BOD, that load will be set at the screening level for BOD (2.0 mg/L), and for Total Nitrogen it will be set at 0.784 mg/L consistent with its observed relationship to DO.

#### **5.2 Relationship between Measured Flow and Nutrients, BOD, and DO**

Attempts were also made to relate DO to stream flow. As has been found in other studies, low DO concentrations were consistent with low flow conditions. Using all of the individual data, there was no correlation between DO and flow rate of the Crane Strand Canal **(Figure 5.1).**  However, there were some relationships between quarterly flow and DO values. For 2002 (2002 was chosen because that is the year when there is the most complete set of data for DO and flow) the DO was at its lowest average and median values during the third quarter, or the rainy season, when the flow is at its highest average and median values **(Figures 5.2 and 5.3)**. Unfortunately, there were not enough BOD data to evaluate quarterly averages during 2002. There were adequate Total Nitrogen data to evaluate quarterly averages, and the Total Nitrogen median and average quarterly concentrations were highest during the third quarter as well **(Figures 5.4 and 5.5).**

#### <span id="page-45-0"></span>Figure 5.1. Relationship between DO and Flow Rate



**Dissolved Oxygen vs Estimated Flow Rate Crane Strand Drain**

#### Figure 5.2. Relationship between Quarterly Average DO and Flow Rate



**Quarterly Averages of Flows and Dissolved Oxygen, 2002 Crane Strand Drain**

#### <span id="page-46-0"></span>Figure 5.3. Relationship between Quarterly Median DO and Flow Rate



**Median DO vs Median Flow Rate by Quarter Crane Strand Drain 2002**

#### Figure 5.4. Relationship between Quarterly Average TN and Flow Rate



**Quarterly Average TN and Flow Crane Strand Drain**

#### <span id="page-47-0"></span>Figure 5.5. Relationship between Quarterly Median DO and Flow Rate



**Median Total Nitrogen vs Median Flow Crane Strand Drain 2002**

The observation that the lowest DOs occur during the period of highest flows was not expected, based on other basin observations. This suggests that much of the low DO concentrations are related to wet season hydrology of higher runoff volumes, higher peak flows, and higher antecedent moisture conditions in the soil. Consistent with this, there appears to be a direct relationship DO concentrations in the Crane Strand Drain, the average monthly precipitation **(Figure 5.6),** and the average total precipitation **(Figure 5.7)**. Such a relationship is not present between BOD and these parameters **(Figure 5.8).** There is also an apparent correlation between Total Kjeldahl Nitrogen (TKN) concentrations and precipitation **(Figure 5.9).** 

#### <span id="page-48-0"></span>**FINAL REPORT Middle St. Johns River Basin, Crane Strand Drain, WBID 3014, DO**

#### Figure 5.6. Relationship Quarterly Mean Precipitation and Quarterly Mean Dissolved Oxygen, 1999 through 2002



**Crane Strand Drain (WBID 3014) Quarterly Mean Precipitation vs Quarterly Mean Dissolved Oxygen, 1999 thru 2002**

#### Figure 5.7. Relationship Quarterly Total Precipitation and Quarterly Mean Dissolved Oxygen, 1999 through 2002



**Crane Strand Drain (W BID 3014) Precipitation vs. Dissolved O xygen 1999 thru 2002**

<span id="page-49-0"></span>Figure 5.8. Relationship Quarterly Mean Precipitation and Total Precipitation and Quarterly Mean BOD, 1999 through 2002



#### Figure 5.9. Relationship Quarterly Mean Precipitation and Total Precipitation and Quarterly Mean TKN, 1999 - 2002



**Crane Strand Drain Precipitation vs. TKN Concentration**

#### <span id="page-50-0"></span>**5.4 Critical Conditions**

The Crane Strand Drain TMDL was determined through the simulation of flow and pollutant loads during the entire year, rather than focusing on a critical "low flow" season or condition. Depressed dissolved oxygen levels have been observed in all flow conditions, with higher averages observed during high flow periods, and thus has not been solely related to seasonal or flow condition. There may be other as yet undetermined critical conditions related to low dissolved oxygen or elevated BOD, but based on current knowledge it was determined best to simulate the annual flows and concentrations and relate them to the target maximum loads.

The assimilative capacity for BOD must be sufficient to achieve the loads consistent with the screening level of 2.0 mg/L. However, it should be noted that the natural background BOD levels in some regions of Florida have been shown to be approximately 2.0 mg/L. In recognition of these two factors, the approach taken here will be to simulate and determine the natural background BOD load for the Crane Strand Drain, and set the BOD target to be midway between the load consistent with a 2.0 mg/L and the load associated with undeveloped land uses.

Based on the results of the SWMM model simulation for the years 2002 through 2004 (**Table 4.16**), the average BOD load in the Crane Strand Drain was 158,776 lbs BOD/year. The SWMM simulation results also indicate that the BOD load at the screening level of 2.0 mg/L would have been 80,553 lbs/year and the BOD load associated with natural undeveloped conditions is 57,281 lbs/year. The assimilative capacity for BOD is thus 68,917 lbs/year (the average of these two loads).

Similarly, the assimilative capacity for Total Nitrogen is the average of the load associated with the critical concentration related to dissolved oxygen (0.784 mg/L based on regression relationship) and the load associated with undeveloped landuse conditions. The SWMM model simulation results (**Table 4.16**) for the years 2002 through 2004 estimated the average Total Nitrogen (TN) load was 42,020 lbs/yr. At a load consistent with the concentration of 0.784 mg/L the total load would have been 31,577 pounds per year. Based on the SWMM model results, the Total Nitrogen load associated with natural undeveloped conditions is 28,079 lbs/year. The assimilative capacity is thus 29,828 lbs/year (the average of these two loads**).** 

In modeling the natural undeveloped conditions, the base flow concentrations were left the same as the present conditions. In simulating natural conditions, all landuses for the sub basin were changed to upland forest, except the channelized wetland, which was converted to wetland. The TN and BOD reduced loads were thus associated with the reduced event mean concentrations associated with the undeveloped land uses.

# <span id="page-51-0"></span>**Chapter 6: DETERMINATION OF THE TMDL**

#### **6.1 Expression and Allocation of the TMDL**

The objective of a TMDL is to provide a basis for allocating acceptable loads among all of the known pollutant sources in a watershed so that appropriate control measures can be implemented and water quality standards achieved. A TMDL is expressed as the sum of all point source loads (Waste Load Allocations, or WLAs), nonpoint source loads (Load Allocations, or LAs), and an appropriate margin of safety (MOS), which takes into account any uncertainty concerning the relationship between effluent limitations and water quality:

#### **TMDL =** ∑ **WLAs +** ∑ **LAs + MOS**

As discussed earlier, the WLA is broken out into separate subcategories for wastewater discharges and stormwater discharges regulated under the NPDES Program:

### **TMDL**  $\cong$   $\sum$  **WLAs**<sub>wastewater</sub> +  $\sum$  **WLAs**<sub>NPDES</sub> stormwater +  $\sum$  **LAs** + **MOS**

It should be noted that the various components of the revised TMDL equation may not sum up to the value of the TMDL because a) the WLA for NPDES stormwater is typically based on the percent reduction needed for nonpoint sources and is also accounted for within the LA, and b) TMDL components can be expressed in different terms (for example, the WLA for stormwater is typically expressed as a percent reduction, and the WLA for wastewater is typically expressed as mass per day).

WLAs for stormwater discharges are typically expressed as "percent reduction" because it is very difficult to quantify the loads from MS4s (given the numerous discharge points) and to distinguish loads from MS4s from other nonpoint sources (given the nature of stormwater transport). The permitting of stormwater discharges also differs from the permitting of most wastewater point sources. Because stormwater discharges cannot be centrally collected, monitored, and treated, they are not subject to the same types of effluent limitations as wastewater facilities, and instead are required to meet a performance standard of providing treatment to the "maximum extent practical" through the implementation of BMPs.

This approach is consistent with federal regulations (40 CFR § 130.2[I]), which state that TMDLs can be expressed in terms of mass per time (e.g., pounds per day), toxicity, or **other appropriate measure**. TMDLs for Crane Strand Drain (WBID 3014) are expressed in terms of pounds per year and percent reduction, and represent the amount of BOD and TN loading that will bring the current DO levels to the standard of 5 mg/L **(Table 6.1).** 

#### <span id="page-52-0"></span>Table 6.1 TMDL Components and Current Loadings for Crane Strand Drain (WBID 3014)



#### **6.2 Wasteload Allocation (WLA)**

#### *6.2.1 NPDES Wastewater Discharges*

There are currently four wastewater facilities in the Crane Strand Drain watershed, but only two of these are NPDES permitted wastewater discharges (City Industries and CEMEX/Goldenrod Concrete Batch Plant). As neither facility is expected to have reasonable potential to cause or contribute to violations of the DO criteria, the WLA is not applicable to either facility.

#### *6.2.2 NPDES Stormwater Discharges*

The WLAs for stormwater discharges with an MS4 permit (Orange and Seminole County and the City of Winter Park) are a 57% reduction in BOD load and a 29% reduction in TN load. It should be noted that any MS4 permittee will only be responsible for reducing the anthropogenic loads associated with stormwater outfalls that it owns or otherwise has responsible control over, and it is not responsible for reducing other nonpoint source loads in its jurisdiction.

#### **6.3 Load Allocation (LA)**

The Load Allocation is the nonpoint source component of the load, which, combined with WLA stormwater discharges, is responsible for 100% of the current load as well as the percentage load reduction. The total maximum daily load is 68,917 lbs/yr BOD and 29,828 lbs/yr of Total Nitrogen, all of which is allocated to the categories of LA and WLA stormwater. Based on the SWMM model simulation, this represents a BOD and TN load reduction of 57% and 29%, respectively.

#### **6.4 Margin of Safety (MOS)**

Consistent with the recommendations of the Allocation Technical Advisory Committee (Florida Department of Environmental Protection, February 1, 2001), an implicit margin of safety (MOS) was used in the development of this TMDL. An implicit MOS was provided by the conservative

decisions associated with a number of modeling assumptions, the development of site-specific alternative water quality targets, and the development of the assimilative capacity. This includes the establishment of the TMDL at a load that is expected to maintain the annual average BOD concentration below the screening threshold of 2 mg/L and TN below the critical concentration of 0.784 mg/L. The average daily BOD and Total Nitrogen concentrations associated with their annual load allocations are 1.78 mg/L and 0.69 mg/L respectively (**Table 4.16**). In establishing these loads, error margins were included by setting the assimilative capacities midway between simulated natural background conditions and the screening load (BOD) or critical load (Total Nitrogen).

# <span id="page-54-0"></span>**Chapter 7: NEXT STEPS: IMPLEMENTATION PLAN DEVELOPMENT AND BEYOND**

#### **7.1 Basin Management Action Plan**

Following the adoption of this TMDL by rule, the next step in the TMDL process is to develop an implementation plan for the TMDL, which will be a component of the Basin Management Action Plan (BMAP) for the Middle St. Johns River basin. This document will be developed over the next year in cooperation with local stakeholders and will attempt to reach consensus on more detailed allocations and on how load reductions will be accomplished. The BMAP will include the following:

- Appropriate allocations among the affected parties,
- A description of the load reduction activities to be undertaken,
- Timetables for project implementation and completion,
- Funding mechanisms that may be utilized,
- Any applicable signed agreement,
- Local ordinances defining actions to be taken or prohibited,
- Local water quality standards, permits, or load limitation agreements, and
- Monitoring and follow-up measures.

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# <span id="page-57-0"></span>**Appendices**

#### **Appendix A: Background Information on Federal and State Stormwater Programs**

In 1982, Florida became the first state in the country to implement statewide regulations to address the issue of nonpoint source pollution by requiring new development and redevelopment to treat stormwater before it is discharged. The Stormwater Rule, as authorized in Chapter 403, F.S., was established as a technology-based program that relies on the implementation of BMPs that are designed to achieve a specific level of treatment (i.e., performance standards) as set forth in Chapter 62-40, F.A.C.

The rule requires the state's water management districts (WMDs) to establish stormwater pollutant load reduction goals (PLRGs) and adopt them as part of a SWIM plan, other watershed plan, or rule. Stormwater PLRGs are a major component of the load allocation part of a TMDL. To date, stormwater PLRGs have been established for Tampa Bay, Lake Thonotosassa, the Winter Haven Chain of Lakes, the Everglades, Lake Okeechobee, and Lake Apopka. No PLRG has been developed for Newnans Lake at the time this study was conducted.

In 1987, the U.S. Congress established Section 402(p) as part of the federal Clean Water Act Reauthorization. This section of the law amended the scope of the federal NPDES stormwater permitting program to designate certain stormwater discharges as "point sources" of pollution. These stormwater discharges include certain discharges that are associated with industrial activities designated by specific Standard Industrial Classification (SIC) codes, construction sites disturbing five or more acres of land, and master drainage systems of local governments with a population above 100,000, which are better known as municipal separate storm sewer systems (MS4s). However, because the master drainage systems of most local governments in Florida are interconnected, the EPA has implemented Phase 1 of the MS4 permitting program on a countywide basis, which brings in all cities (incorporated areas), Chapter 298 urban water control districts, and the Florida Department of Transportation throughout the fifteen counties meeting the population criteria.

An important difference between the federal and state stormwater permitting programs is that the federal program covers both new and existing discharges, while the state program focuses on new discharges. Additionally, Phase 2 of the NPDES Program will expand the need for these permits to construction sites between one and five acres, and to local governments with as few as 10,000 people. These revised rules require that these additional activities obtain permits by 2003. While these urban stormwater discharges are now technically referred to as "point sources" for the purpose of regulation, they are still diffuse sources of pollution that cannot be easily collected and treated by a central treatment facility similar to other point sources of pollution, such as domestic and industrial wastewater discharges. The Department recently accepted delegation from the EPA for the stormwater part of the NPDES Program. It should be noted that most MS4 permits issued in Florida include a re-opener clause that allows permit revisions to implement TMDLs once they are formally adopted by rule.

## <span id="page-58-0"></span>**Appendix B: BOD and Nutrient Sample Concentrations from Crane Strand Drain.**



(Note: 2/23/05 Sampling and Analysis was completed after WBID was placed on Verified TMDL list)

### <span id="page-59-0"></span>**Appendix C: SWMM Model Output Used to Calculate Pollutant Loads**

#### Table C.1 Crane Strand Drain Natural Background Condition Daily Simulation Summary



#### <span id="page-60-0"></span>Table C.2 Crane Strand Drain Natural Daily BOD Simulation **Summary**



#### <span id="page-61-0"></span>Table C.3 Crane Strand Drain Daily Total Nitrogen Simulation **Summary**



<span id="page-62-0"></span>*A***ppendix D: General Input Data for the SWMM Crane Strand Drain Simulation** 

#### **Crane Strand Drain SWMM Simulation**

Crane Strand Drain SWMM Simulation 2002 through 2003 Orlando WSO Airport Gage

**FLOW UNITS:** *CFS*  **INFILTRATION** *GREEN AMPT* **FLOW ROUTING** *IKINWAVE* **START DATE** 01/01/2002 **START TIME** 00:00:00 **REPORT START DATE** 01/01/2002 **REPORT START TIME** 00:00:00 **END DATE** 12/31/2003 **END TIME** 23:00:00 **SWEEP START** 01/01 **SWEEP END** 10/31 **DRY DAYS** 5 **WET STEP** 00:10:00 **DRY STEP** 00:10:00 **ROUTING STEP** 00:05:00 **REPORT STEP** 24:00:00 **ALLOW PONDING** YES **INERTIAL DAMPING** PARTIAL **VARIABLE STEP** 0.75 **LENGTHENING STEP** 0 **MIN SURFAREA** 0 **COMPATIBILITY** 5 **[EVAPORATION]**  ;;Type Parameters **MONTHLY** .0748 .1022 .1325 .1663 .2158 .1525 .1782 .1624 .1420 .1159 .0843 .0640 **[TEMPERATURE]** FILE "E: \Nat Documents\Weather Data\Weather Sites\ClimateAvalon6 .DAT" WINDSPEED FILE **SNOWNELT** 34 0.5 0.6 0.0 50.0 0.0 **ADC IMPERVIOUS** 1.0 1.0 1.0 1.0 1.0 1.0 1.0 1.0 1.0 1.0 **ADC PERVIOUS** 1.0 1.0 1.0 1.0 1.0 1.0 1.0 1.0 1.0 1.0 **[RAINGAGES]** Rain Recd. Snow Data Source Station Rain ;;Name Type Freq. Catch Source Name ID Units Gag1 VOLUME 24:00 1.0 FILE "E:\Nat Duur[[nts\Wath Data\Wath SiLs\OIlaIIdu1.daL

# **[SUBCATCHMENTS]**

Total Pcnt. Pcnt. Curb Snow



## **[SUBAREAS]**



## **[INFILTRATION]**



#### **[CONDUITS]**

Inlet Outlet Manning Inlet Outlet Init. ;;Name Node Node Length N Height Height Flow C-01 J-CRA J-1 771.72 0.03 0 0 2 C-02 J-1 J-2 3181.71 0.03 0 0 2 C-03 J-2 J-3 931 0.03 0 0 2 C-04 J-3 J-196 2319 0.03 0 0 2 C-OS J-4 J-5 1546 0.03 0 0 2 C-06 J-S J-394 1460 0.03 0 0 2 C-07 J-394 J-357 1300 0.03 0 0 2 C-08 J-357 J-393 4489 0.03 0 0 2 C-b J-6 J-7 3446 0.03 0 0 2 C-7 J-7 Outl 20 0.03 0 0 2 C11 J-196 J-4 2704 0.03 0 0 2



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